



# PHALEN - KELLER REGIONAL PARK MASTER PLAN AMENDMENT

*March 2011*



*Phalen - Keller Regional Park continues to attract over one million visitors annually, making it one of the most visited Regional Parks in the Twin Cities Metropolitan Region. The Park and its facilities are Safe, Picturesque, Vibrant, and Healthy. People from local neighborhoods, as well as from across the region, participate in both active and passive activities throughout its nearly 750 acres.*

## ACKNOWLEDGEMENTS

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Many resources were utilized during this planning process. The greatest of these resources included the time, knowledge, and enthusiasm of the following individuals:

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# INTRODUCTION

The City of Saint Paul completed a master plan for Phalen Park in 1975 and Ramsey County completed a master plan for Keller Park in 1977. In 1978, these agencies completed a joint master plan for the Phalen - Keller Regional Park, as shown in Figures A and B. This update to the Phalen - Keller Regional Park Master Plan is a response to the many changes and demands for parks and recreational opportunities that have occurred since that time. These two agencies continue to operate and maintain the respective parks - Saint Paul with Phalen portion of the park and Ramsey County with Keller portion of the park.

This amendment to the master plan addresses the eleven content requirements for Regional Parks and Open Space Master Plans as outlined by the Metropolitan Council Parks and Open Space Development Guide/Policy Plan. These eleven Content Requirements are:

- Boundaries and Acquisition Costs
- Stewardship Plan
- Demand Forecast
- Development Concept
- Conflicts
- Public Services Operations
- Citizen Participation
- Public Awareness
- Special Needs
- Natural Resources

Once adopted, the master plan will make the City and County eligible to apply for funding to implement plans for the amenities identified in this master plan amendment.

Some of the highlights of this master plan include restoration and expansion of native plant areas, improve water resources, trail connections, and picnic facilities, and provide additional cultural and historical amenities.

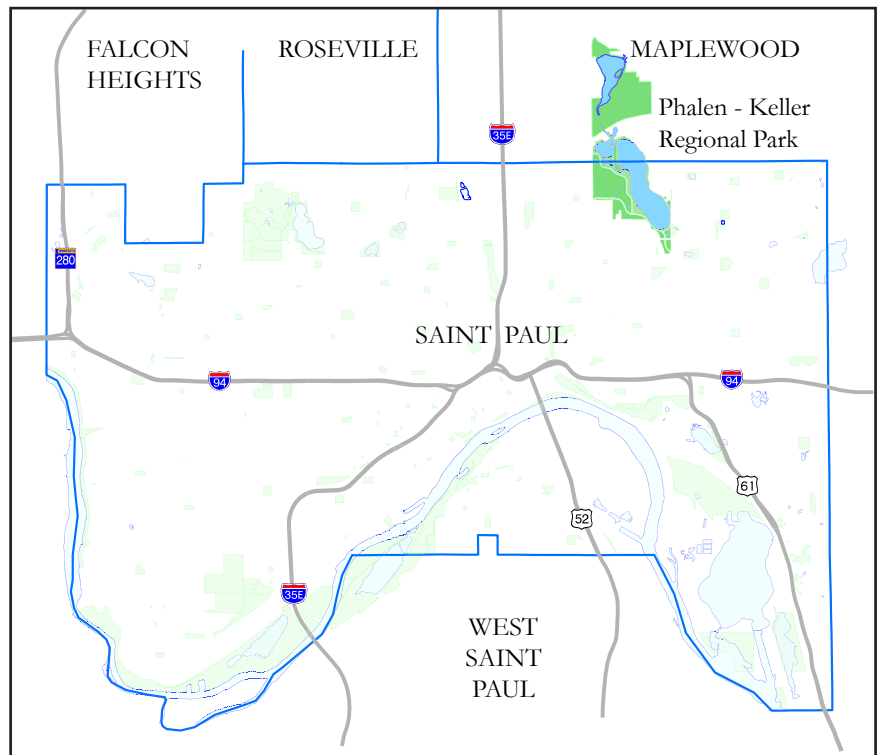


FIGURE A - Phalen Master plan (1975)

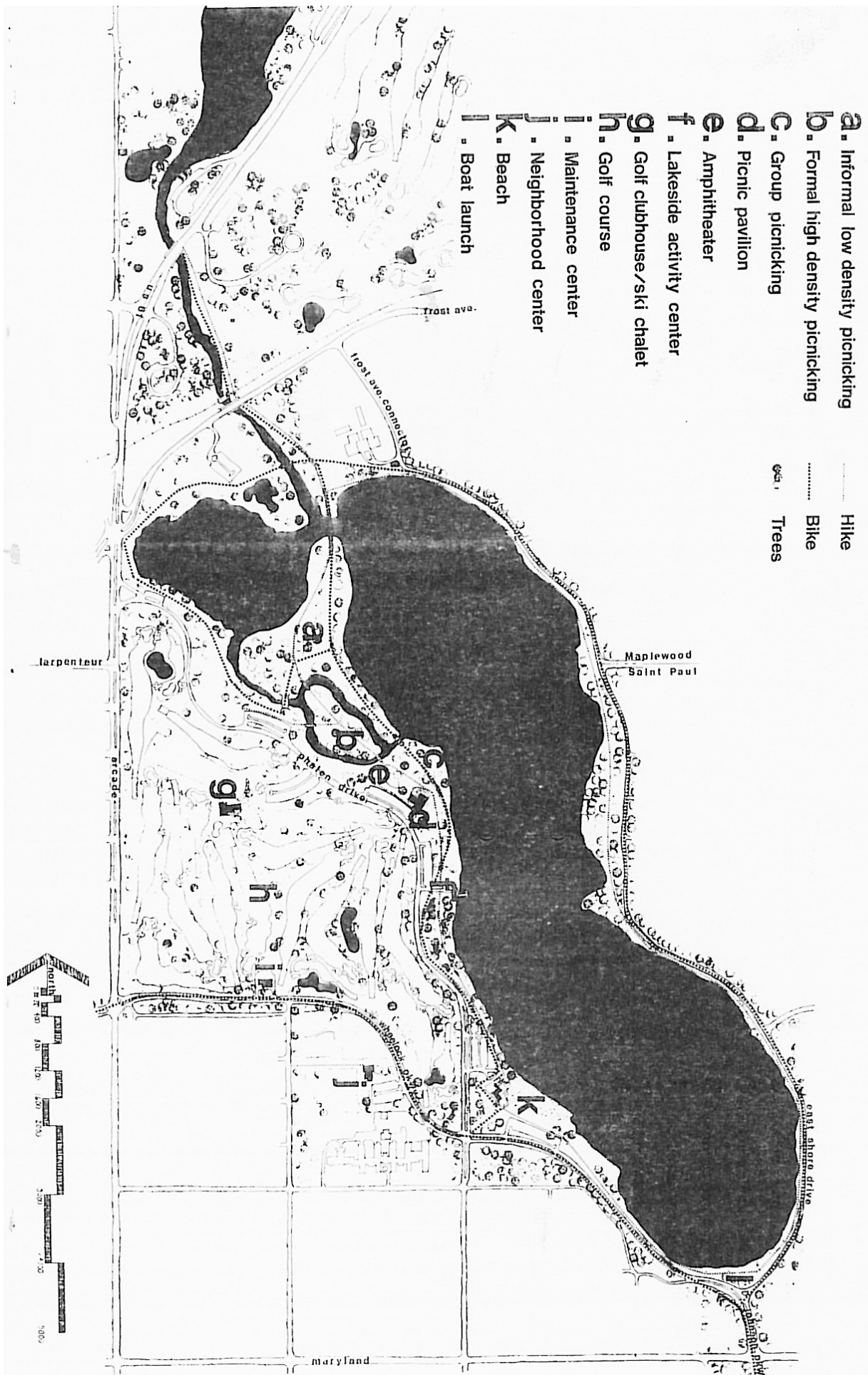


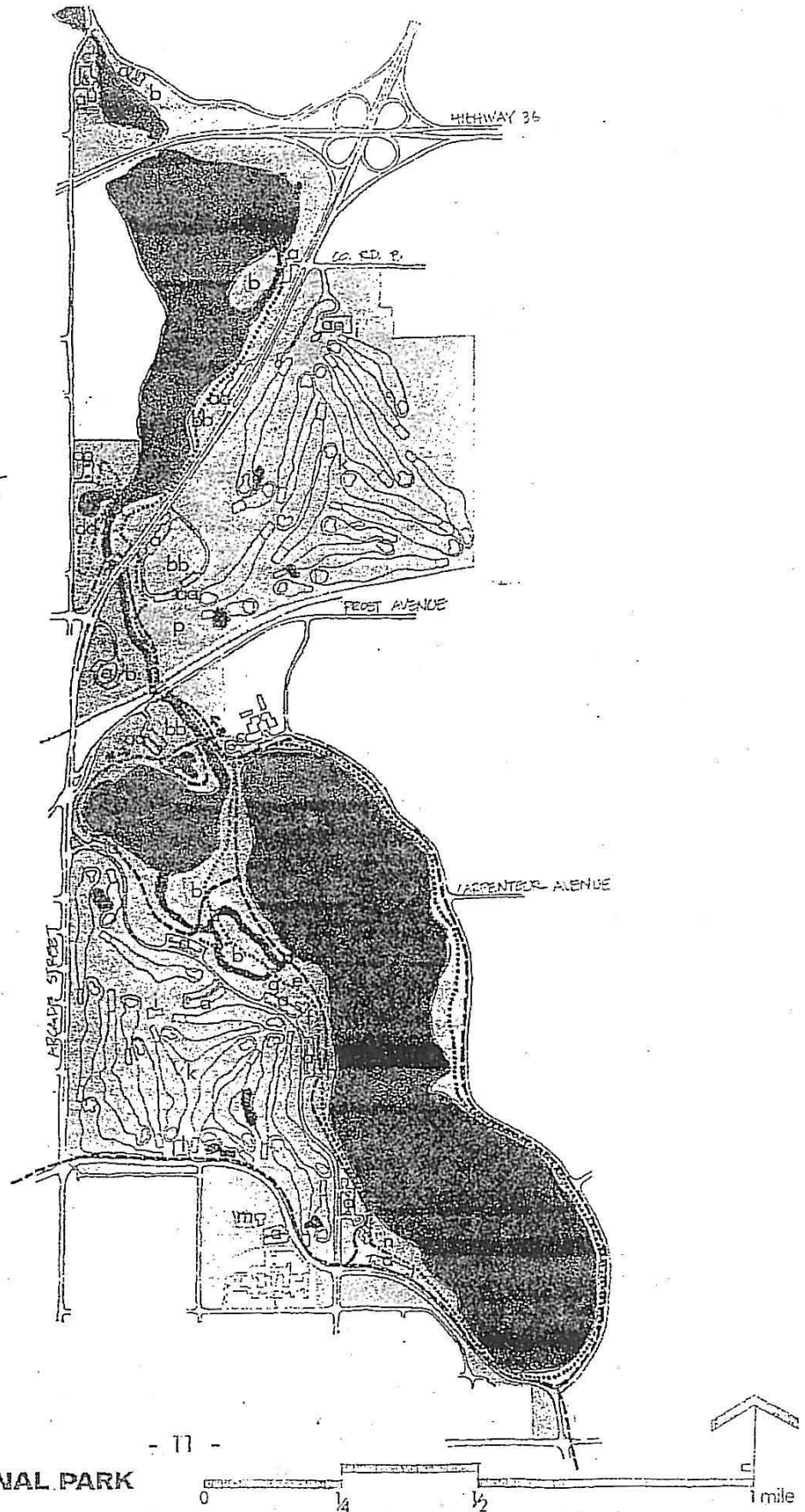
FIGURE B - Phalen Master plan (1975)

**existing**

- a PARKING
- b PICNICKING
- c BOAT LAUNCH
- e GROUP PICNIC AREA
- f PICNIC PAVILION
- g AMPHITHEATER
- h LAKESIDE ACTIVITY CENTER
- i GOLF CLUB HOUSE/SKI CRUISE
- k GOLF COURSE
- l MAINTENANCE CENTER
- m NEIGHBORHOOD CENTER
- n BEACH
- p ARCHERY
- HIKING PATH
- BIKE PATH

**proposed**

- aa PARKING
- bb PICNICKING
- cc BOAT LAUNCH
- dd ARBORETUM
- HIKING PATH
- BIKE PATH



development concept

KELLER - PHALEN REGIONAL PARK

3. FIGURE C - Phalen - Keller Regional Park Master site plan (1978)



## BOUNDARIES & ACQUISITION COSTS

Phalen - Keller Regional Park is nearly 750 acres in size which includes the 7 acre Spoon Lake, 72 acre Keller Lake, 20 acre Round Lake, and 198 acre Lake Phalen. The park is owned and maintained by the City of Saint Paul and Ramsey County. The majority of the Phalen portion of the park is located in the City of Saint Paul and is roughly defined by Frost Avenue on the North, East Shore Drive on the East, Wheelock Parkway on the South, and Arcade Street on the West. The majority of the Keller portion of the park is located in the City of Maplewood and is roughly defined by Frost Avenue on the south to Spoon Lake (at Arcade Street) on the North.

There are two parcels in the Phalen portion of the Park, located at 1445 Arcade Street and 1298 Arlington Avenue, identified as potential acquisitions. Acquisition of these two parcels would be used for improvements to vehicular circulation. A traffic and circulation study is needed to fully review traffic impacts in these two areas. Refer to Figures 1.1 and 1.2 for the two parcels identified above.

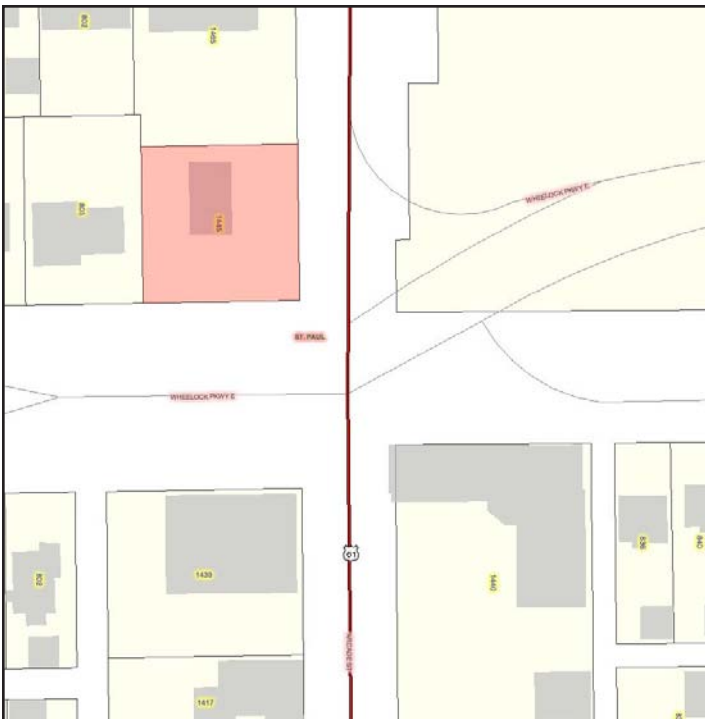


FIGURE 1.1 - 1445 Arcade Street  
2010 value: \$ 155,200.00

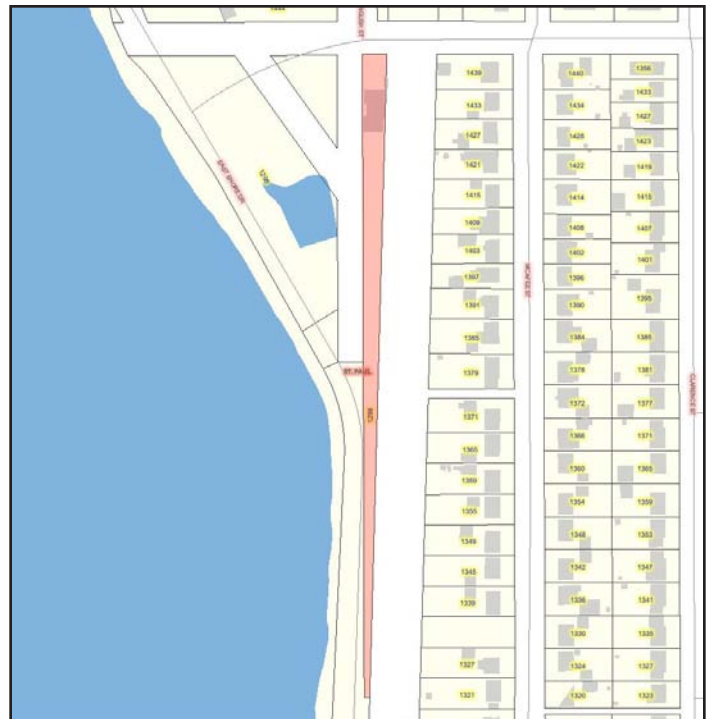


FIGURE 1.2 - 1298 Arlington Avenue  
2010 value: \$ 223,500.00

## STEWARDSHIP PLAN

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The City of Saint Paul owns and maintains Phalen Park and Ramsey County owns and maintains Keller Park. Some of these operations include: plowing, sweeping, and patching of trails, removal or trash and litter, and prescribed burns of native planting areas. The Saint Paul Police and Fire Department currently maintain public safety within the Phalen Park boundaries. The Ramsey County Sheriff's Department and Maplewood Police Department maintain public safety within Keller Park. There are no non-resident uses or collection of revenues from such uses planned at this time. Should such uses occur in the future, revenues will be utilized consistent with the adopted Recreation Open Space Development Guide/Policy Plan.

## DEMAND FORECAST

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Based on the 2009 Metropolitan Council Annual Use Estimate of the Metropolitan Regional Park System, Phalen - Keller Regional Park was ranked as the 10th most visited regional park with 1,091,900 visits in 2009.

The 2008 Metropolitan Council Parks and Trails Survey indicated walking/hiking, jogging/running, boating (including sailing, canoeing, kayaking, rowing, and jet skiing), fishing, picnicking, and relaxing are the top activities occurring in Phalen - Keller Regional Park.

A significant emphasis of the amended Phalen - Keller Regional Park Master Plan is to improve trails for walking, running, and biking, improve fishing opportunities, picnic facilities, and especially to maintain areas for relaxing.

Based on the prepared facility improvement and trail expansion, it is anticipated that use will ultimately increase approximately 30% over the 2009 use estimate. The result would yield approximately 1,400,000 annual visitors.

See Appendix A for projected site capacity and parking capacity estimates.

## DEVELOPMENT CONCEPT

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The development concept for Phalen - Keller Regional Park has been broken into two respective plans - Keller Park and Phalen Park. Each development concept listed below corresponds to the applicable number on the respective site plan.

### Keller Park



#### 1. SHORELINE RESTORATION AND FISHING ACCESS

The majority of Keller and Spoon Lakes remain edged by rip-rap. Although this treatment protects the shoreline from abrasive wave action, it is not conducive to interaction of wildlife and vegetation at the shoreline or improving the lake water quality. A considerable amount of the Lake Phalen shoreline has already been restored. Additionally, restoration of Keller and Spoon Lake edges is anticipated to enhance wildlife and water quality. This restoration measure would provide improved shoreline fishing access to the lake.

**Estimated Cost:** \$400,000.00

#### 2. PROVIDE TRAIL CONNECTIONS

A trail is proposed from the Lower Keller Picnic Area to the Spoon Lake (East) Area. Minnesota Highway 36 creates a barrier to pedestrian access between Keller and Spoon Lakes as well as trail connections to the neighborhoods to the north of Spoon Lake. Coordination with the Minnesota Department of Transportation will be necessary during planning for any improvements to Highway 36 for consideration of a tunnel under Highway 36 to provide pedestrian and bicycle access between the lakes and existing trails to the north of Spoon Lake.

**Estimated Cost:** \$2,200,000.00



7. FIGURE 4.1 - Keller Park Master Site Plan (2010)

### **3. PROVIDE OVERFLOW PARKING AT KELLER GOLF COURSE**

Overflow parking can be provided east of Highway 61 at the intersection of Highway 61 and County Road B for picnickers at the Keller Island Picnic facility. Improve pedestrian crossings on Highway 61 to facilitate this use.

**Estimated Cost:** \$450,000.00

### **4. LOWLAND PLANTING AREA**

The wetland and adjacent lowland woodland located on the southwest corner of Keller Lake is planned to be restored by removing non-native grasses and trees and replanting with native species. As part of the restoration, it is anticipated the existing stormwater maintenance pond located in this area will also require restoration of the pond edge in accordance with a cooperative agreement between the Ramsey County, Ramsey Washington Metro Watershed District and City of Maplewood. All restoration work is anticipated to be completed in partnership with Ramsey Washington Metro Watershed District.

**Estimated Cost:** \$100,000.00

### **5. DEVELOP HIGHWAY 61 AS A PARKWAY**

Long term transportation plans call for Highway 61 being turned back to Ramsey County. It is desirable to develop the segment from Highway 36 south through the park as a parkway. These improvements would include right and left turn lanes at park entrances, landscaped medians, improved signage, and other site amenities. It is also desirable to reduce speed limits on this section of Highway 61 to be consistent with a parkway designation.

**Estimated Cost:** \$5,000,000.00



### **6. REMOVE PEDESTRIAN TUNNEL**

The pedestrian tunnel underneath highway 61 between the Lower Keller and Golfview Picnic Areas does not meet current design standards. Additional trail segments in the area would provide more suitable pedestrian and bicycle connections under Highway 61 between these park use areas. It may be necessary to coordinate execution of this project with any road reconstruction.

**Estimated Cost:** \$500,000.00

## 7. IMPROVE ACCESS TO ARCHERY RANGE

Accessibility to the existing archery range should be improved to include a paved accessible trail and other necessary site improvements to promote use by individuals of all abilities.

**Estimated Cost:** \$200,000.00

## 8. RESTORE AND EXPAND OAK SAVANNA

The oak savanna and surrounding woodland located at the southwest corner of Keller Park adjacent to Hwy 61 on both sides is planned to be restored by removing non-native grasses and trees with appropriate native grasses, forbs, shrubs, and trees. Additional measures for ongoing maintenance for the restored area will be managed with prescribed burns and other prairie/savanna techniques.

**Estimated Cost:** \$200,000.00

## 9. PROVIDE PORTAGE AROUND WEIR/DAM

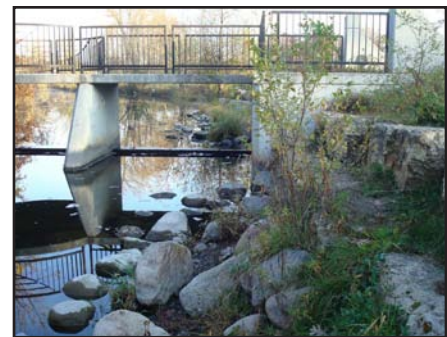
Currently, access between Keller and Phalen Lakes is impeded by a small weir or dam. The shoreline adjacent to the dam is covered with very coarse rip rap. This condition makes it very difficult for paddlers to portage around the weir. Provisions for a more suitable portage should be made at the weir location.

**Estimated Cost:** \$100,000.00

## 10. IMPROVE TRAIL CONNECTIONS

Provide more direct, user-friendly trail connections between Round Lake, the Gateway Trail, and Golfview picnic facility for pedestrians and bicyclists.

**Estimated Cost:** \$350,000.00



# Phalen Park

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## **1. RELOCATE BOAT RAMP TO NORTH PARKING LOT**

Currently, the boat ramp is located in a very narrow space between Phalen and Round Lakes creating congestion between the parking, ramp, and pedestrian/bicycle trails. Moving the boat ramp to a reconfigured parking lot at the north end of the lake will make better use of the space. Abandoning the current boat ramp will provide improved pedestrian access to Round Lake.

**Estimated Cost:** \$750,000.00



## **2. IMPROVE TRAIL CONDITIONS, ACCESSIBILITY, AND MINIMIZE EROSION**

The trails near Round Lake are planned to be improved by reducing sharp corners, steep slopes adjacent to the trails, and poor connections to the lake. These conditions may be improved with small retaining walls, better trail connections to the lake, and rounded intersections.

**Estimated Cost:** \$200,000.00

## **3. IMPROVE CIRCULATION AT END OF PHALEN DRIVE AND PARKING LOT**

North bound traffic comes to an abrupt end at Phalen Drive, where the one-way segment meets at the existing parking lot. The intersection of the one-way and two-way segments of Phalen Drive and the parking lot should be reconfigured to minimize confusion and administer a better flow of traffic.

**Estimated Cost:** \$500,000.00



## **4. DEVELOP OR EXPAND EXISTING NATIVE PLANTING AREAS**

The existing Oak Savanna located between Phalen and Round Lakes could be expanded to provide a more significant restoration of the Oak Savanna plant community.

**Estimated Cost:** \$150,000.00

## 5. DEVELOP INFORMAL NATURE TRAILS NEAR ROUND LAKE

Informal nature trails could be developed throughout the expanded Oak Savanna. These trails could also provide a significant opportunity to watch wildlife and offer views of Round Lake and Phalen Creek.

**Estimated Cost:** \$100,000.00



## 6. RESTORE PHALEN CHANNEL

The channel between Phalen and Round Lakes including the area around the picnic island is very shallow. Historically, paddling on Lake Phalen and the Phalen Channel was a popular activity and continues to be a popular activity. The current conditions of the channel are not conducive for paddling. Improving channel conditions will enhance the paddling experience for park users.

**Estimated Cost:** \$750,000.00



## 7. DEVELOP A CHINESE GARDEN

The City of Saint Paul maintains a sister city relationship with Changsha, China. The Minnesota Chinese Friendship Garden Society is looking to partner with the City of Saint Paul to encourage that sister city relationship by developing a Chinese Garden in the City of Saint Paul. Phalen Regional Park provides a great location for such a garden.

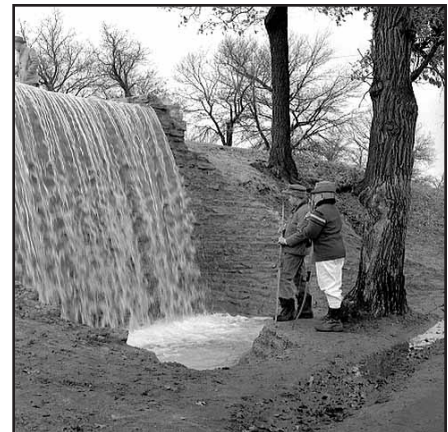
**Estimated Cost:** \$1,000,000.00



## 8. RESTORE HISTORIC WATERFALL

In the 1950's, the water level of Lake Phalen was dropping. After several considerations, a well was dug in the 1960's to supplement the water in Lake Phalen. The water from this well flowed over a stone wall as an attractive park feature. Restoration of this waterfall would provide an attractive park feature and should be implemented by drawing water from Lake Phalen. This would serve to oxygenate the water and improve the water quality of the lake.

**Estimated Cost:** \$600,000.00





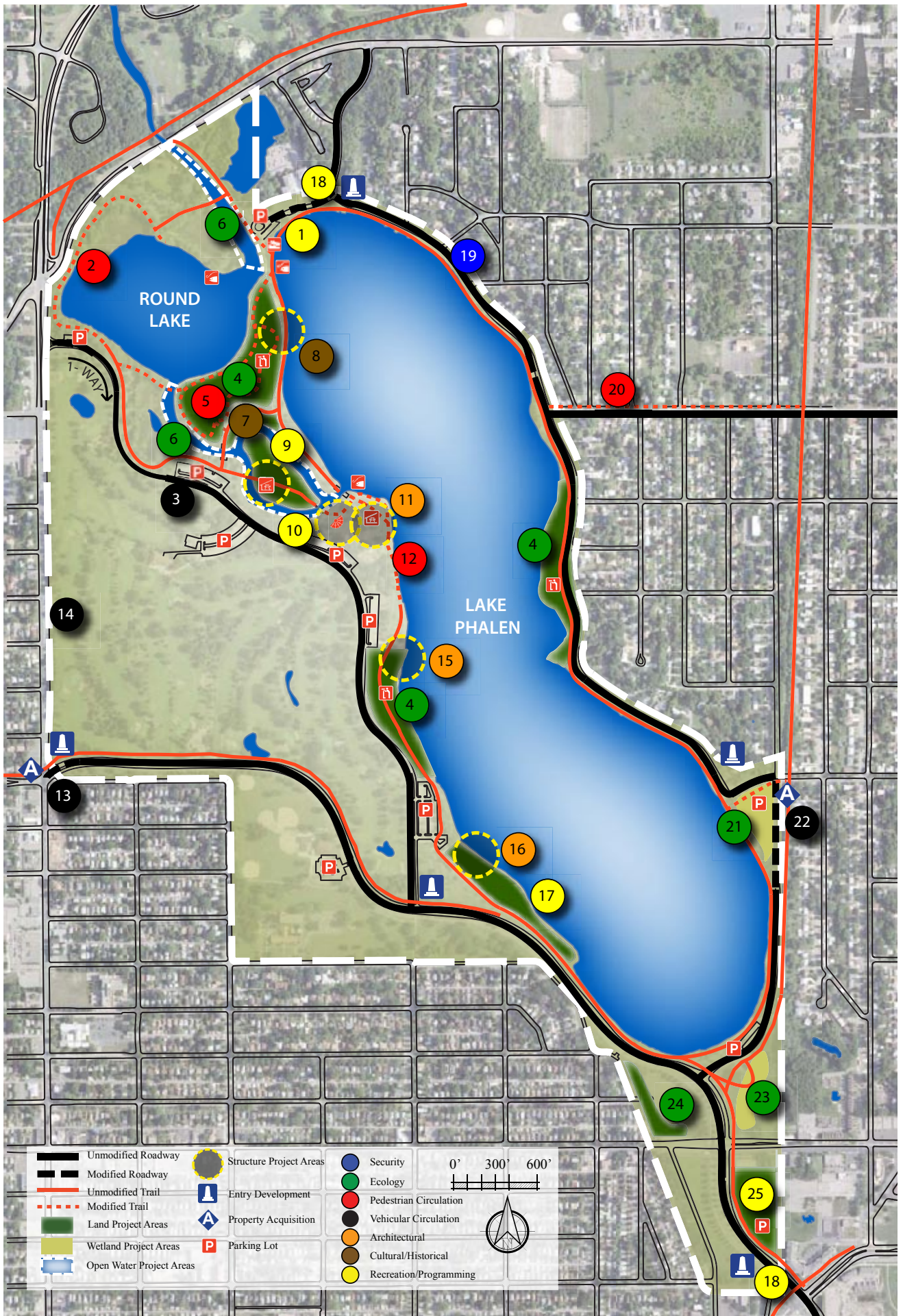


FIGURE 4.2 - Phalen Park Master Site Plan (2010)

## 9. RESTORE PICNIC ISLAND

There have been many trees lost on the island due to powerful storms. The turf has become worn from heavy grazing by geese and recreational use by picnickers. Restoration of Picnic Island should include replanting of trees, reestablishing a healthy turf to accommodate recreation use associated with picnicking, shoreline planting to discourage access to the island for geese, grouping of picnic tables, and a new picnic shelter.

**Estimated Cost:** \$750,000.00

## 10. RENOVATE AMPHITHEATER

The small stage of the current amphitheater minimizes opportunities for its use. A simple renovation of the amphitheater should include replacing the stage/performance space.

**Estimated Cost:** \$750,000.00

## 11. RENOVATE PICNIC PAVILION

The kitchen facilities in the picnic pavilion need to be updated. Other improvements would include improving the general appearance of the facility.

**Estimated Cost:** \$1,500,000.00

## 12. IMPROVE TRAIL CONNECTIONS

Realignment of trails and better wayfinding signage will help direct trail users through the trails and around the picnic pavilion.

**Estimated Cost:** \$150,000.00

## 13. IMPROVE INTERSECTION OF WHEELOCK PARKWAY AND ARCADE STREET

Wheelock Parkway and Arcade Street intersect at an odd angle which results in poor sightlines and difficult turning movements for vehicles, pedestrians, and bicyclists. Redesign of this intersection should be undertaken to improve vehicular, pedestrian, and bicycle circulation and safety. It may be necessary to acquire a parcel to suitably improve the intersection (see figure 1.1, page 4).

**Estimated Cost:** \$1,000,000.00



#### **14. ARCADE STREET IMPROVEMENTS**

It is encouraged to improve Arcade Street between Frost Avenue and Wheelock Parkway as a parkway. These improvements would include right and left turn lanes at park entrances, landscaped medians, improved signage, and other site amenities.

**Estimated Cost:** \$3,000,000.00

#### **15. RENOVATE/EXPAND BOAT HOUSE/LAKESIDE CENTER**

The Lakeside Center, also known as the boat house, sits in a prime location on the lake. Currently, the facility is underutilized for occasional boatbuilding workshops and other meetings/classes. The facility is reasonably hidden from people passing on Phalen Drive or the recreational trails which leads to the underutilization and vandalism of the facility. Renovation and expansion of the facility should include measures to improve visibility of the facility to promote its use. Improvements should also include additional storage, more suitable classroom and work/shop space, and concession space.

**Estimated Cost:** \$2,500,000.00

#### **16. RENOVATE BEACH HOUSE**

The Beach House should be renovated to provide an attractive, inviting appearance. Some of the improvements may include restrooms, concession space, offices, storage, locker rooms, and seating areas and tables.

**Estimated Cost:** \$1,000,000.00



#### **17. DEVELOP SPLASH PAD AT BEACH**

A splash pad at the beach would provide an alternative water play space to the lake. This feature should be designed to be used by people of all ages.

**Estimated Cost:** \$750,000.00

#### **18. DEVELOP PARK ENTRY**

As one enters the park from the north, there is no identification of the park. Monument signage such as that located at other areas of the park would be encouraged to welcome visitors to the park.

**Estimated Cost:** \$75,000.00



**19a. INVESTIGATE OPPORTUNITIES TO ENHANCE TRAIL AND ROAD SAFETY**

The pedestrian and bicycle trails throughout this area are narrow and immediately adjacent to East Shore Drive. During peak use times, congestion on these trails is high creating conflicts between pedestrians and bicyclists. Measures to increase trail and road safety should be investigated. These improvements may include increasing trail width, providing separation between trails and road, providing ornamental lighting, and additional tree plantings where possible.

**Estimated Cost:** TBD

**19b. PROVIDE SAFE ACCESS TO LAKE AND TRAILS**

Traffic on East Shore Drive can, at times, be heavy as well as fast. With the winding and hilly nature of the drive, visibility can be limited in areas creating risky access to the trails. A traffic study should be undertaken to better understand the condition. Recommendations, including traffic calming measures, should be made to increase the safe access to the park trails.

**Estimated Cost:** TBD

**20. PROVIDE TRAIL CONNECTION ON LARPENTEUR AVE.**

Only four blocks at Larpenteur Avenue separate the trails at Lake Phalen from the Bruce Vento Regional Trail. A trail connection on Larpenteur Avenue will encourage this connection by trail users.

**Estimated Cost:** \$250,000.00

**21. ECOLOGICAL DEMONSTRATION AREA**

This isolated parcel of land could provide a great opportunity to demonstrate the ecological resources and measures in place at Phalen - Keller Regional Park. Interpretive signage, ecological exhibits, and even an ecologically themed play area could educate users of the ecology of the area. Restrooms and drinking water should be provided at this location.

**Estimated Cost:** \$1,500,000.00



## **22. REALIGN EAST SHORE DRIVE**

It is desired to realign East Shore Drive in order to recapture the isolated parcel of land at the intersection of East Shore Drive and Arlington Avenue. A traffic study is necessary to understand traffic patterns along East Shore Drive, Arlington Avenue, and English Street. It may be necessary to acquire a parcel to assist with this improvement (see figure 1.2, page 4).

**Estimated Cost:** \$1,000,000.00



## **23. RESTORE WETLAND**

The wetland at the south end of Lake Phalen does not hold water. Lining the wetland with clay and replanting with wetland species would provide rejuvenation of an attractive feature of the park.

**Estimated Cost:** \$250,000.00

## **24. EXPAND TREE BUFFER**

There is a significant buffer of large trees between the residential area and the park south of Maryland. To the north, there is nothing planted between the residential area and the park. Planting a grove of trees on the north side of Maryland would help provide a buffer between the areas and a definition to the edge of the park.

**Estimated Cost:** \$75,000.00

## **25. DEVELOP ACTIVE RECREATION AREA**

Replacement of a small number of tennis courts is proposed in the location where 8 tennis courts and a handball court were once located. The soils immediately to the south of the constructed wetland are suitable for replacing the tennis courts and retaining a small parking area. Furthermore, this area is identified in the Ames Lake Small Area Plan for tennis.

**Estimated Cost:** \$350,000.00

## CONFLICTS

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There are a number of items that may be a conflict in the development of the master plan. These include the following:

1. Highway 61 separates sections of Keller Park and creates a conflict at the existing trail connection on County Road B. However, measures would be provided for pedestrians and bicyclists to cross safely. When Highway 61 is turned back to Ramsey County there is an opportunity to develop the highway as a parkway. This will provide an additional measure of safety for pedestrians and bicyclists and improve vehicular access to picnic areas.
2. Highway 36 also separates sections of the park and creates a conflict to park users accessing the park. Coordination with the Minnesota Department of Transportation will be necessary with any improvements they plan for Highway 36. These improvements should include measures to accommodate a tunnel under Highway 36.
3. There is one known Indian burial mound in Keller Park. Any work in the area of the known burial mound will require caution during any excavations.



## PUBLIC SERVICES

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There are no additional public utilities necessary for the development of the Phalen - Keller Regional Park Master Plan. However, rehabilitation of existing public utilities may be required.

## OPERATIONS

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The City of Saint Paul operates and maintains Phalen Park, whereas Ramsey County operates and maintains Keller Park. Under respective jurisdiction, existing rules, regulations, and ordinances for its operation and maintenance will apply. Estimated costs for operation and maintenance are as follows:

|   |              |
|---|--------------|
| <b>Keller Park</b>  |              |
| Existing (per current operation/ Maintenance conditions)                | \$360,000.00 |
|   |              |
| Future (when fully developed per development identified above)          | \$497,500.00 |
|   |              |
| <b>Phalen Park</b>  |              |
| Existing (per current operation/ Maintenance conditions)                | \$600,000.00 |
| Future (when fully developed per development concepts identified above) | \$810,000.00 |
|   |              |
|   |              |
|   |              |
|   |              |

TABLE 7.1 - Estimated Annual Operation and Maintenance Costs

## CITIZEN PARTICIPATION

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A Design Advisory Task Force was assembled to help guide the development of the Master Site Plan for Phalen - Keller Regional Park. The Task Force provided input and direction to the City of Saint Paul Department of Parks and Recreation and Ramsey County Department of Parks and Recreation. All Task Force meetings were open to the public. The City of Saint Paul's web site was a primary means of communication and advertisement of the meetings. An article in the East Side Review newspaper also provided an additional means of promotion of the project.

A Community Open House was held on May 20, 2010 at the Phalen Picnic Pavilion and drew over 100 individuals. Attendees were provided a comment form which was collected at the end of the night. This data was compiled in an executive summary. Refer to Appendix B for the Executive Summary. The format of the meeting included:

- Display of presentation materials (Site inventory and analysis, Issues and Opportunities, Concepts, etc.), open question and comment period
- Presentation of purpose of project, design process, site inventory and analysis, concepts, and a question and comment period
- Display of presentation materials (Site inventory and analysis, Issues and Opportunities, Concepts, etc.), open question and comment period

On June 23, 2010, a *diversity outreach event* was held at Phalen Park to reach out to park users of all ethnicities. Short interviews were conducted of people using the park that night (people walking, biking, jogging, playing volleyball, fishing, etc). Hmong and Spanish speaking individuals assisted with the interviews to translate for those park users which didn't speak English. Again, over 100 individuals were reached during this event. Refer to Appendix C for the survey results.



## PUBLIC AWARENESS

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Phalen Park plays host to several large events throughout the year. Among these are the annual Dragon Boat Festival which promotes awareness of the Asian-Pacific cultures. Phalen also hosts events such as the Holiday Light display, Winter Carnival events, organized walks and runs, and boat races. Promotion of the park for events such as these will continue to attract park visitors. The Friends of Lake Phalen work closely with various governmental agencies and residents to increase public awareness, develop a closer lake community, foster stewardship of the lake, and obtain funding for a variety of projects in the pursuit of this objective.

Keller Regional Park does not host as many events as Phalen Regional Park. However, the park is used heavily for picnicking, fishing, and boating, including access to Gervais Lake to the north.

Both the City of Saint Paul and Ramsey County Departments of Parks and Recreation utilize Park web pages to describe the features of the parks, encourage rental opportunities of the facilities, and events planned at the facilities.

## SPECIAL NEEDS

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All facilities including trails and parking areas throughout Phalen - Keller Regional Park will be developed in accordance with the Americans with Disabilities Act providing access for persons with special needs. Other local guidelines, such as the Minnesota Department of Transportation's Bicycle Transportation Planning and Design Guidelines publication, will be utilized when developing bicycle and pedestrian trails.

## NATURAL RESOURCES

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Phalen - Keller Regional Park exhibits a wonderful balance of aquatic and terrestrial, woodland and grassland, and active recreation and natural areas. Nearly one-third of the park is composed of wetlands, streams, and lakes.

### RESOURCE ASSESSMENT

Phalen - Keller Regional Park presently includes extensive areas of grassy areas with scattered trees, scattered pockets of oak woodlands and savannas, various wetlands, and miles of shoreline of Phalen, Keller, Round and Spoon Lakes.

### TOPOGRAPHY

The park is mainly a gentle rolling topography with areas of steep slopes along the east and northwest shores of Lake Phalen and the west shore of the creek connecting Keller and Phalen Lakes.

### RARE, ENDANGERED, OR THREATENED SPECIES INVENTORY

State listed species found in the park are bald eagles, which have been nesting at the north end of Keller Lake, since the mid-2000's and several old records of Blanding's turtles. There is no longer enough habitat in the region to support Blanding's turtles. There are no other records of state listed species. The attached map shows the location of the Eagle nest.

### NATIVE PLANT COMMUNITIES INVENTORY

Although there are no Minnesota Department of Natural Resources native plant communities identified in the park, Park's Natural Resource staff recognize remnants of Oak Savana and Oak Woodland communities in the park. Also, native plant communities have and/or are being restored along the shoreline of Phalen and Keller Lakes.

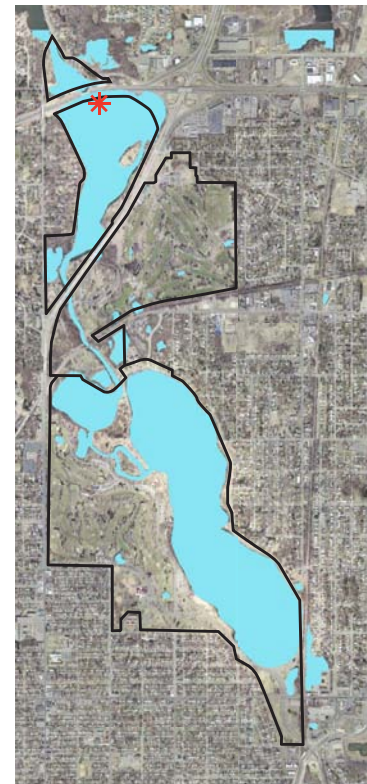


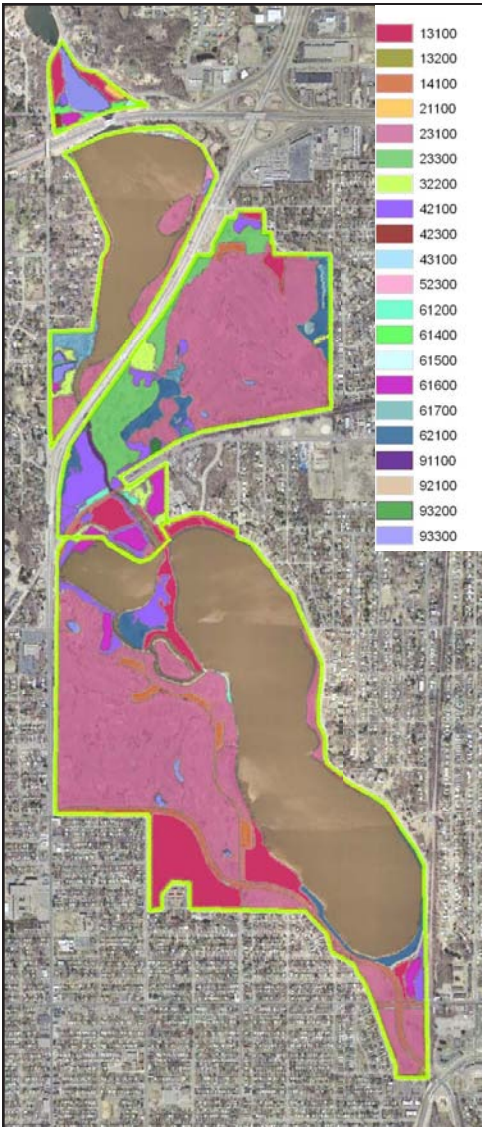
FIGURE 11.1 - Eagle Nest Location

## VEGETATION

Upon first glance, the majority (80%) of the park land cover is active use and mowed grass with a variety of tree densities. However, a large percentage of that calculation is attributable to the two golf courses within the park - Phalen Golf Course and Keller Golf Course. That land cover includes MLCCS classes 13100, 14100, 21100, 23100, 23300. The remaining 20% of the park land coverage includes deciduous woodlands, mixed grasslands and scattered wetlands.

## MLCCS COVERAGES

Refer to Figure 11.2 and Table 11.2



| CODE  | DESCRIPTION  | ACRES |
|-------|--|-------|
| 13100 | Artificial surfaces with perennial grasses with sparse trees | 73.5  |
| 14100 | Buildings and/or pavement                                    | 56.0  |
| 21100 | Planted, maintained, or cultivated coniferous forest         | 1.0   |
| 23100 | Planted or maintained grasses with sparse tree cover         | 298.2 |
| 23300 | Planted or maintained grasses and forbes                     | 33.6  |
| 32200 | Temporarily flooded deciduous forest                         | 14.5  |
| 42100 | Upland deciduous woodland                                    | 40.0  |
| 42300 | Saturated deciduous woodland                                 | 0.5   |
| 43100 | Upland mixed coniferous-deciduous woodland                   | 11.6  |
| 52300 | Saturated deciduous shrubland                                | 3.8   |
| 61200 | Medium-tall grassland  | 2.0   |
| 61400 | Saturated graminoid vegetation                               | 6.3   |
| 61500 | Seasonally flooded emergent vegetation                       | 2.0   |
| 61600 | Sempermanently flooded emergent vegetation                   | 13.9  |
| 61700 | Intermittently exposed emergent vegetation                   | 1.3   |
| 62100 | Grassland with sparse decious trees                          | 24.7  |
| 91100 | Slow moving linear water habitat                             | 1.5   |
| 92100 | Limnetic open water  | 300.0 |
| 93200 | Permanently flooded aquatic bed                              | 0.8   |
| 93300 | Palustrine open water  | 11.4  |

FIGURE 11.2 - MLCCS Coverages

TABLE 11.2 - MLCCS Coverages

## LAKES AND WETLANDS

The dominant feature of this park are Phalen and Keller Lakes. There are also two smaller lakes, Round and Spoon, which are part of the chain of lakes. The total lake surface is 314 acres with 6.5 miles of shoreline, and another mile of streams/channels that connect the lakes.

### Shoreline by Lake

| Lake   | Shoreline (ft) |
|--------|----------------|
| Spoon  | 2,890          |
| Keller | 10,918         |
| Round  | 4,090          |
| Phalen | 15,800         |

The majority of the wetlands in the parks are associated with the lakes. The isolated wetlands are small.

See Figure 11.3 and Table 11.3 for Lake and Wetland designations.

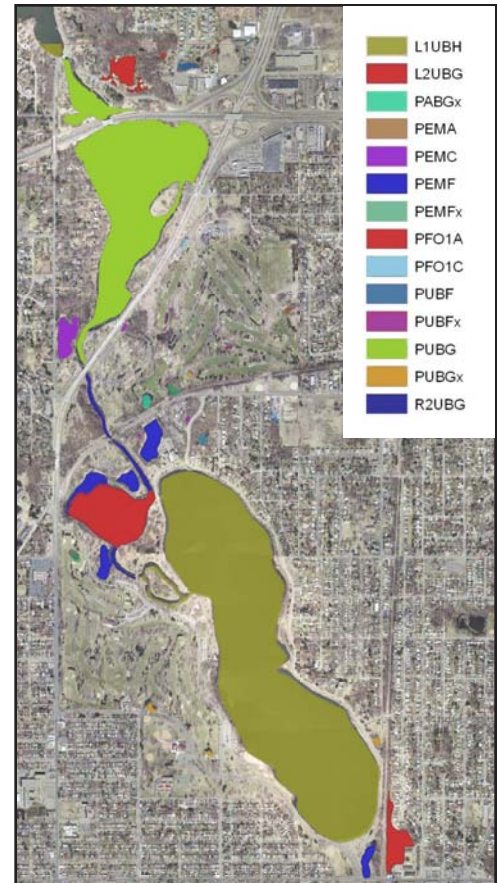


FIGURE 11.3 - Lake and Wetland designations

| CODE  | DESCRIPTION  | ACRES |
|-------|--|-------|
| L1UBH | Lacustrine-Limnetic-Unconsolidated Bottom – Permanently Flooded          | 197.9 |
| L2UBG | Lacustrine-Littoral-Unconsolidated Bottom – Intermittently Exposed       | 21.1  |
| PABGx | Palustrine – Aquatic Bed- Intermittently Exposed - Excavated             | 0.6   |
| PEMA  | Palustrine – Emergent Wetland – Temporarily Flooded                      | 0.3   |
| PEMC  | Palustrine – Emergent Wetland – Seasonally Flooded                       | 4.5   |
| PEMF  | Palustrine – Emergent Wetland – Semipermanently Flooded                  | 12.2  |
| PEMFx | Palustrine – Emergent Wetland – Semipermanently Flooded - Excavated      | 1.1   |
| PUBFx | Palustrine – Unconsolidated Bottom – Semipermanently Flooded - Excavated | 0.4   |
| PUBG  | Palustrine - Unconsolidated Bottom - Intermittently Exposed              | 90.5  |
| PUBGx | Palustrine - Unconsolidated Bottom - Intermittently Exposed – Excavated  | 91.3  |
| R2UBG | Riverine – Slow moving- Unconsolidated Bottom - Intermittently Exposed   | 4.2   |

TABLE 11.3 - Lake and Wetland Designations

## WATERSHED

Phalen - Keller Regional Park lies within the Phalen Chain of Lakes Watershed which drains 23 sq. miles from the cities of Little Canada, Vadnais Heights, White Bear Lake, North St. Paul, Maplewood, and St. Paul. The Watershed is part of the Ramsey Washington Metro Watershed District. The Regional park accounts for less than 1 percent of the watershed's drainage.

There are 36 sub-drainage areas that flow into the park. The drainages are highly influenced by urban development and delivered to the park in storm drains.

The park is entirely within the Metro Groundwater Province.

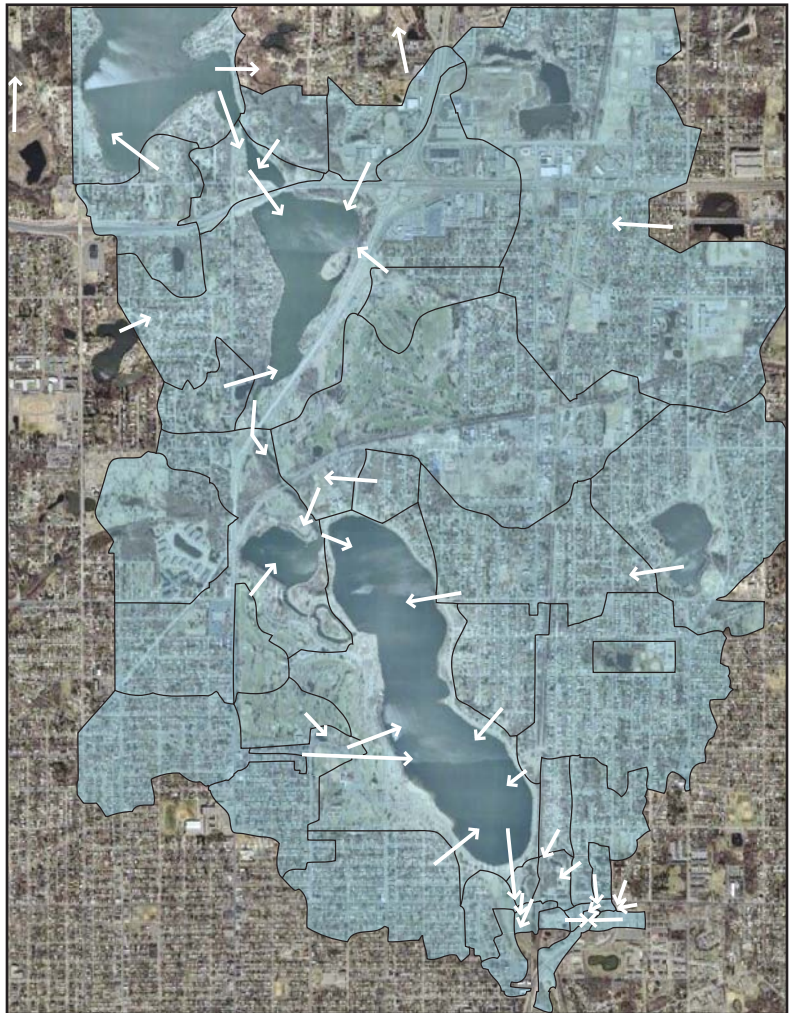


FIGURE 11.4 - Watershed

## SOILS

The soils in the park are a mixture of urban soils and sandy loams.

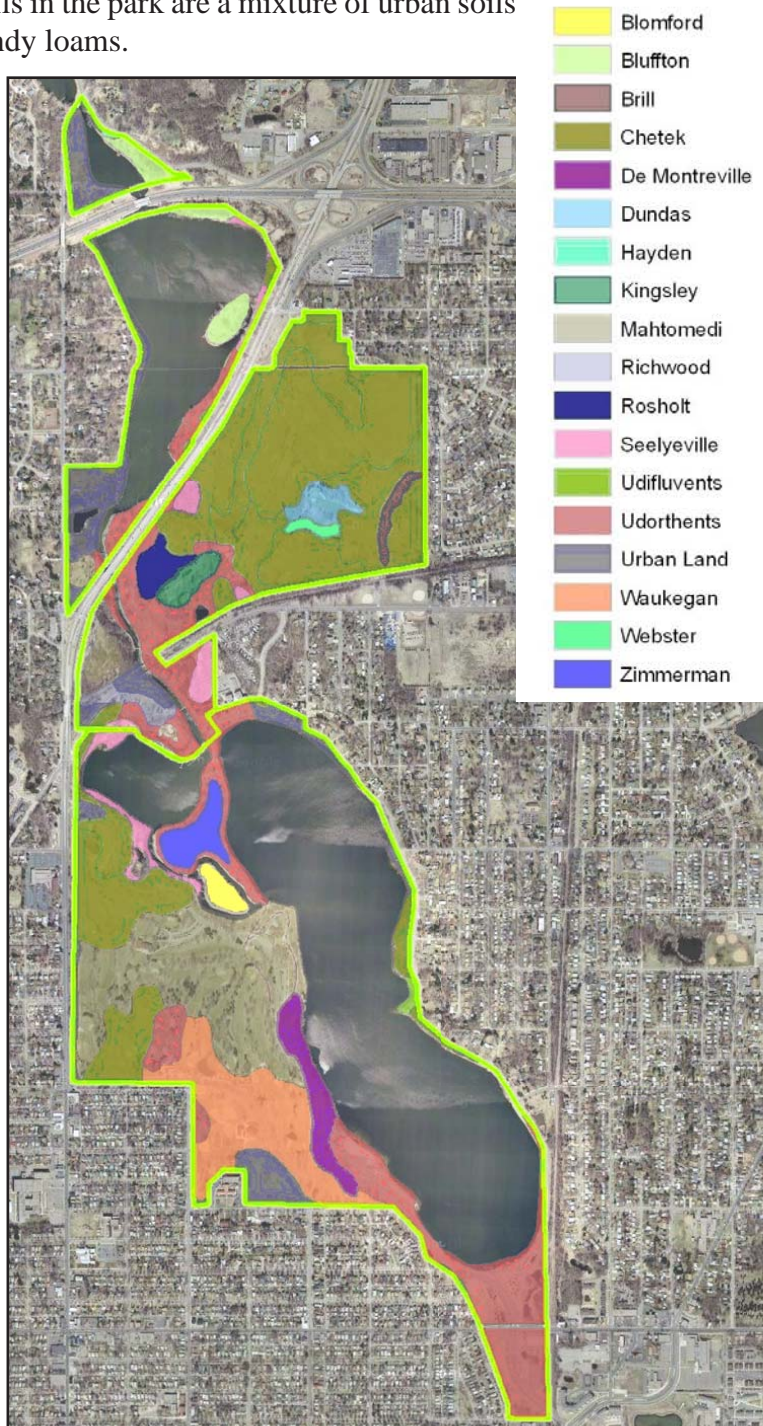


FIGURE 11.5 - Soils



## RESOURCE MANAGEMENT

### CULTURAL RESOURCES MANAGEMENT

There are known archaeological sites including burial mounds in the park. These sites are registered with the State Archaeologist's Office. These sites are managed as per guidelines set forth by the State Archaeologist's Office. For all new developments within the park, the design-development phase of construction will include archaeological and historic sites evaluation as guided by the state.

Phalen - Keller Regional Park has an extensive history, especially that of Phalen Park. That history includes canoeing on the lakes and channel, a thriving beach facility, community concerts, winter sporting events, a streetcar station, Works Progress Administration (WPA) projects, and festivals. Preservation of historic features and communication of the parks history should become an integral part of the development of the park. Installation of interpretive signage could be a simple means of that communication of history.

### VEGETATION MANAGEMENT

The vegetation management plan is designed to maintain healthy tree cover, natural habitats, and turf throughout the park. The natural habitat restoration is targeted at shoreline, wetland, and oak savanna/woodland habitats. Restoration improvement projects are in progress and consist of non-native plant removal and replanting with appropriate native species. These restoration operations will reference the Ecological Classification System (ECS) of ecological features developed by the Minnesota Department of Natural Resources and the U.S. Forest Service. Restoration improvement areas and other existing natural habitat areas will be managed with best management practices for woodlands, prairies, and wetlands. As part of this plan, a comprehensive tree inventory and planting plan should be developed to foster the long-term health of the vegetation.

Additional invasive species management, including Eurasian Watermilfoil, is being done as funding allows. Currently, Milfoil can only be managed by mechanical or chemical methods. The Minnesota Department of Natural Resources will only permit chemical applications in high use recreational areas such as boat ramps and beaches. Whereas, mechanical removal only removes about the top 5 feet but gets it to a point where insufficient light levels slow the growth (until next season). Until an effective eradication method is approved, milfoil control may include a partnership with homeowners and municipalities to purchase and operate a harvester.

## **WATER RESOURCES MANAGEMENT**

Water resource management of the surface waters is coordinated through the Ramsey Washington Metro Watershed District (RWMWD).

Water management from park development and surface water runoff is being addressed with all new developments to increase infiltration and reduce direct inflow into the lakes.



## APPENDIX A

### Planned Site and Parking Capacities

| <b><i>PLANNED SITE CAPACITY - Keller</i></b> | Area/Sites | Users/Area | Turnover Rate | Users/Day  |
|--|------------|------------|---------------|------------|
| <b><i>Spoon Lake</i></b>                     |            |            |               |            |
| Picnic Pavilion                              | 1          | 50         | 1.5           | 75         |
| Trails                                       | 1          | 25         | 1             | 25         |
| Boat Ramp                                    | 1          | 15         | 3             | 45         |
| Shoreline Fishing                            | 1          | 30         | 2             | 60         |
| Picnic Tables                                | 15         | 3          | 2             | 180        |
| <b>Area Total</b>                            |            |            |               | <b>310</b> |

|                      |    |    |     |            |
|----------------------|----|----|-----|------------|
| <b><i>Island</i></b> |    |    |     |            |
| Picnic Pavilion      | 1  | 50 | 1.5 | 75         |
| Trails               | 1  | 10 | 1   | 10         |
| Shoreline Fishing    | 1  | 15 | 2   | 30         |
| Picnic Tables        | 13 | 6  | 2   | 156        |
| <b>Area Total</b>    |    |    |     | <b>271</b> |

|                        |   |    |     |            |
|------------------------|---|----|-----|------------|
| <b><i>Lakeside</i></b> |   |    |     |            |
| Picnic Pavilion        | 1 | 50 | 1.5 | 75         |
| Trails                 | 1 | 10 | 1   | 10         |
| Shoreline Fishing      | 1 | 25 | 2   | 50         |
| Picnic Tables          | 8 | 6  | 2   | 96         |
| <b>Area Total</b>      |   |    |     | <b>231</b> |

|                            |   |    |     |            |
|----------------------------|---|----|-----|------------|
| <b><i>Lower Keller</i></b> |   |    |     |            |
| Picnic Pavilion            | 1 | 50 | 1.5 | 75         |
| Trails                     | 1 | 20 | 1   | 20         |
| Shoreline Fishing          | 1 | 25 | 2   | 50         |
| Picnic Tables              | 9 | 6  | 2   | 108        |
| <b>Area Total</b>          |   |    |     | <b>253</b> |

| <b>Round Lake</b> |   |    |     |            |
|-------------------|---|----|-----|------------|
| Picnic Pavilion   | 1 | 50 | 1.5 | 75         |
| Trails            | 1 | 30 | 1   | 30         |
| Fishing Pier      | 1 | 6  | 3   | 18         |
| Picnic Tables     | 6 | 6  | 2   | 72         |
| <b>Area Total</b> |   |    |     | <b>195</b> |

| <b>Golfview</b>   |    |     |     |             |
|-------------------|----|-----|-----|-------------|
| Picnic Pavilion   | 3  | 250 | 1.5 | 375         |
| Trails            | 1  | 20  | 1   | 20          |
| Archery           | 1  | 10  | 3   | 30          |
| Picnic Tables     | 20 | 6   | 2   | 240         |
| <b>Area Total</b> |    |     |     | <b>665</b>  |
| <b>PARK TOTAL</b> |    |     |     | <b>2000</b> |

| <b>PLANNED PARKING CAPACITY</b>    |          |            |                               |                |
|------------------------------------|----------|------------|-------------------------------|----------------|
| Area                               | User     |            | Estimated Parking Requirement |                |
|                                    | Capacity | People/Car | Regular Stalls                | Trailer Stalls |
| Picnic Pavilion                    | 500      | 3          | 167                           |                |
| Trails                             | 115      | 2          | 58                            |                |
| Shoreline Fishing                  | 95       | 2          | 48                            |                |
| Fishing Pier                       | 6        | 2          | 3                             |                |
| Boat Ramp                          | 15       | 1          |                               | 15             |
| Picnic Tables                      | 426      | 4          | 107                           |                |
| Archery                            | 10       | 1          | 10                            |                |
| <b>Total Parking Required</b>      |          |            | 393                           | 15             |
| <b>Total Existing Parking</b>      |          |            | 336                           | 7              |
| <b>Additional Parking Required</b> |          |            | 57                            | 8              |

| <b>PLANNED SITE CAPACITY - Phalen</b> | Area/Sites | Users/Area | Turnover Rate | Users/Day   |
|---------------------------------------|------------|------------|---------------|-------------|
| Picnic Pavilion                       | 1          | 200        | 1             | 200         |
| Trails                                | 1          | 114        | 6             | 684         |
| Beach                                 | 1          | 75         | 4             | 300         |
| Shoreline fishing                     | 1          | 25         | 6             | 150         |
| Lakeside Center                       | 1          | 50         | 2             | 100         |
| Ecological Demonstration Area         | 1          | 10         | 25            | 250         |
| Picnic Shelters                       | 1          | 36         | 1             | 36          |
| Oak Savanna Trails                    | 1          | 15         | 6             | 90          |
| Tennis Courts                         | 1          | 8          | 15            | 120         |
| Boat Ramp                             | 1          | 15         | 3             | 45          |
| Picnic Tables                         | 83         | 6          | 2             | 996         |
| Amphitheater                          | 1          | 100        | 1             | 100         |
| <b>Total</b>                          |            |            |               | <b>3071</b> |

| <b>PLANNED PARKING CAPACITY</b>    |               |            |                               |                |
|------------------------------------|---------------|------------|-------------------------------|----------------|
| Area                               | User Capacity | People/Car | Estimated Parking Requirement |                |
|                                    |               |            | Regular Stalls                | Trailer Stalls |
| Picnic Pavilion                    | 200           | 3          | 67                            |                |
| Trails                             | 114           | 2          | 57                            |                |
| Beach                              | 75            | 4          | 19                            |                |
| Shoreline fishing                  | 25            | 2          | 13                            |                |
| Lakeside Center                    | 50            | 3          | 17                            |                |
| Ecological Demonstration Area      | 10            | 2          | 5                             |                |
| Picnic Shelters                    | 36            | 3          | 12                            |                |
| Oak Savanna Trails                 | 15            | 2          | 3                             |                |
| Tennis Courts                      | 8             | 2          | 4                             |                |
| Boat Ramp                          | 15            | 2          |                               | 8              |
| Picnic Tables                      | 498           | 4          | 125                           |                |
| Amphitheater                       | 100           | 3          | 34                            |                |
| <b>Total Parking Required</b>      |               |            | <b>364</b>                    | <b>8</b>       |
| <b>Total Existing Parking</b>      |               |            | <b>364</b>                    | <b>9</b>       |
| <b>Additional Parking Required</b> |               |            | <b>0</b>                      | <b>0</b>       |

Note: Planned Site Capacity estimates were projected from data gathered by the Metropolitan Council through the *2008 Metropolitan Council Annual Use Estimate of the Metropolitan Regional Park System* and the *Metropolitan Council 2008 Parks and Trails Survey*. Projections were based on related activity usages in existing regional parks.

Fogg, George E. Park Planning Guidelines 3rd edition. National Recreation and Park Association, 1990

Planned capacities based on summer weekend day usage.



## APPENDIX B

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### Executive Summary of Open House Feedback Forms



# Phalen – Keller Regional Park Master Plan

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## Executive Summary of Open House Feedback Forms June 2010

City of Saint Paul – Department of Parks and Recreation  
Ramsey County – Department of Parks and Recreation

### Overview of the Methodology

The City of Saint Paul and Ramsey County Departments of Parks and Recreation held a community open house on May 20<sup>th</sup> 2010 as part of the design process to update the Master Plan for Phalen – Keller Regional Park. The open house was held on a beautiful sunny evening adjacent to several heavily used trails in the centrally located, open-air picnic pavilion at Phalen Regional Park.

The format of the Open House had two parts – 1) a display of presentation graphics which people could review and ask questions of the task force members and project leaders and 2) a presentation of the master plan process, introduction of the task force, a brief summary of site inventory/analysis and programming, and presentation of the concepts.

During both components of the open house attendees were provided a Concept Feedback Form (see Attachment A). This form identified individual improvements indicated on the concept plans, columns to indicate agreement or disagreement of the proposed improvement, and another column for additional comments. All the additional comments were compiled (See Attachment B).

More than 80 people attended the Open House of which 64 Feedback Forms were completed and turned in at the end of the open house. In the days following the open house, the data was compiled into a format which could more clearly illustrate the preferences of those in attendance.

The following pages summarize the findings:



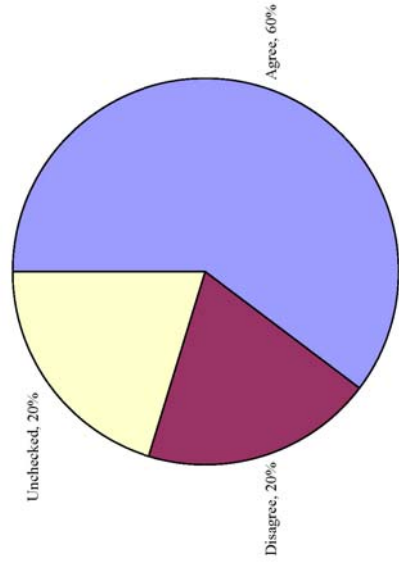
The ideas presented on the concepts were grouped in seven major categories on the feedback form which has a relationship to the Goals and Objectives established in the early phases of the project. These categories are:

- Safety and Security Improvements
- Environmental Improvements
- Pedestrian Circulation Improvements
- Vehicular Circulation Improvements
- Architectural Improvements
- Cultural and Historical Improvements
- Programming and Recreational Improvements

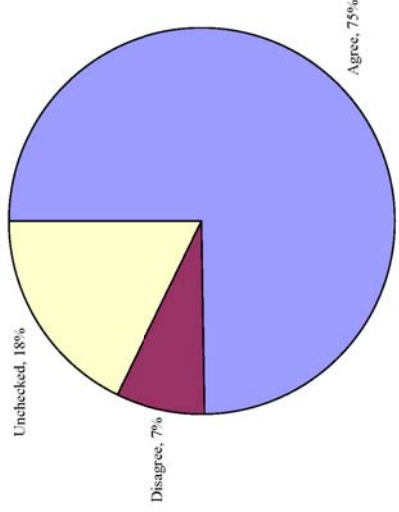
### PHALEN CONCEPTS

From the data collected for the Concept Ideas for the Phalen portion of the park, there is overwhelming support for Environmental Improvements at Phalen – Keller Regional Park. Overall, 75% are in agreement with the suggested environmental improvements with only 7% disagreeing and the balance abstaining from comment. A smaller percentage or people (roughly 60%) agree with the Safety and Security, Pedestrian Circulation, Cultural/Historical, and the Programming/Recreational Improvements. The least amount of support was for the Architectural and Vehicular Improvement ideas which received about 40% support. See the following graphics for the specific breakdown.

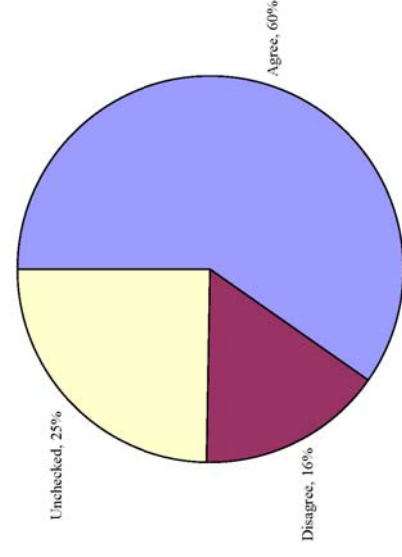
Safety and Security Improvements



Environmental Improvements

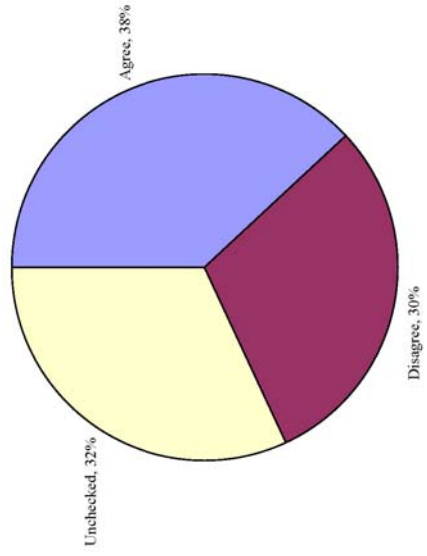


Pedestrian Circulation Improvements

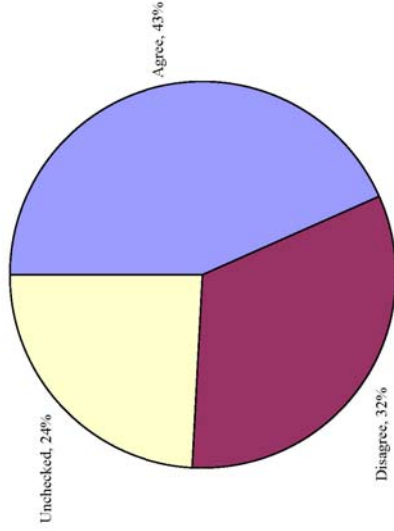




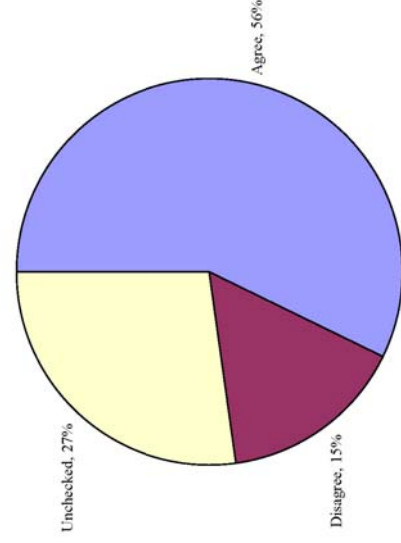
**Vehicular Circulation Improvements**



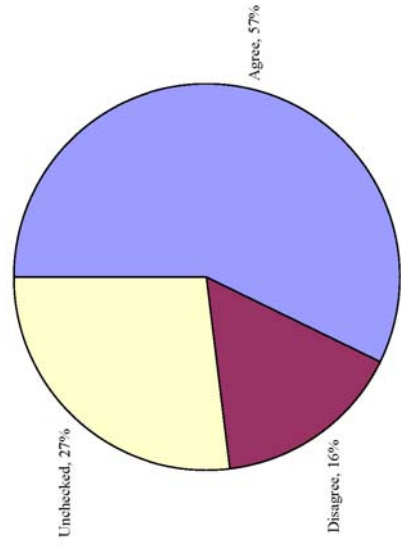
**Architectural Improvements**



**Cultural/Historical Improvements**



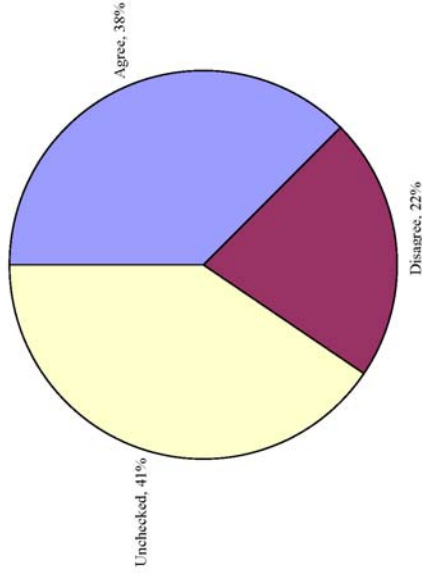
**Programming/Recreational Improvements**



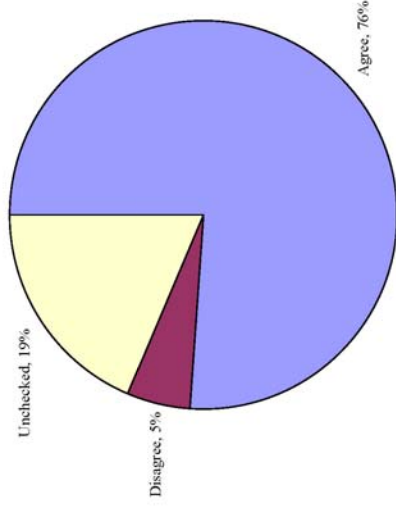
## KELLER CONCEPTS

Again, in the data collected for the Concept Ideas for the Keller portion of the project, there is overwhelming support for Environmental Improvements with roughly 75% support for those improvements. At Keller, there is nearly as much support for Programming and Recreational Improvements as well at about 72%. There is just over 50% support for Pedestrian Circulation Improvements and a little less than 50% support for Vehicular and Safety and Security Improvements at Keller. See the following graphics for the specific breakdown.

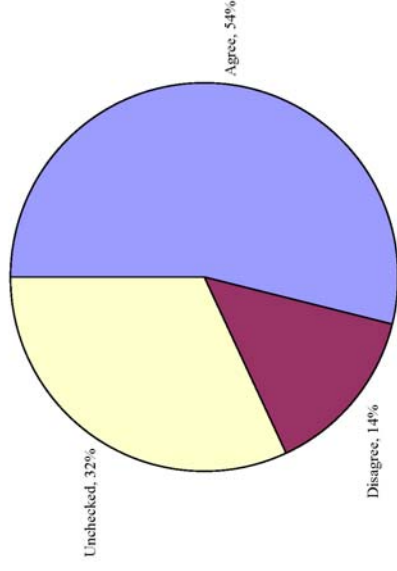
Safety and Security Improvements



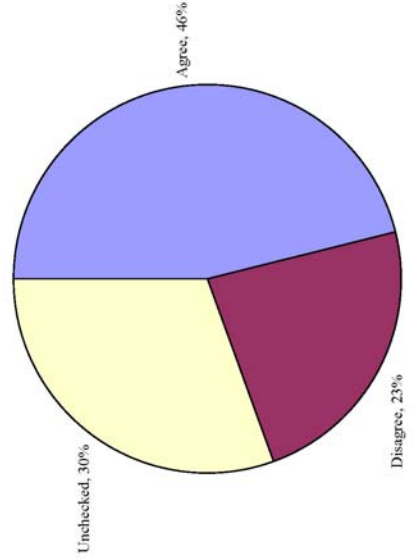
Environmental Improvements



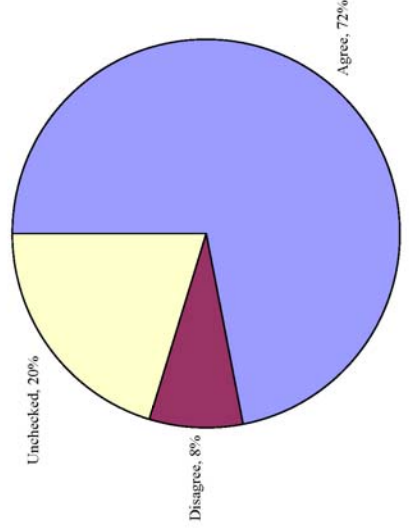
Pedestrian Circulation Improvements



Vehicular Circulation Improvements

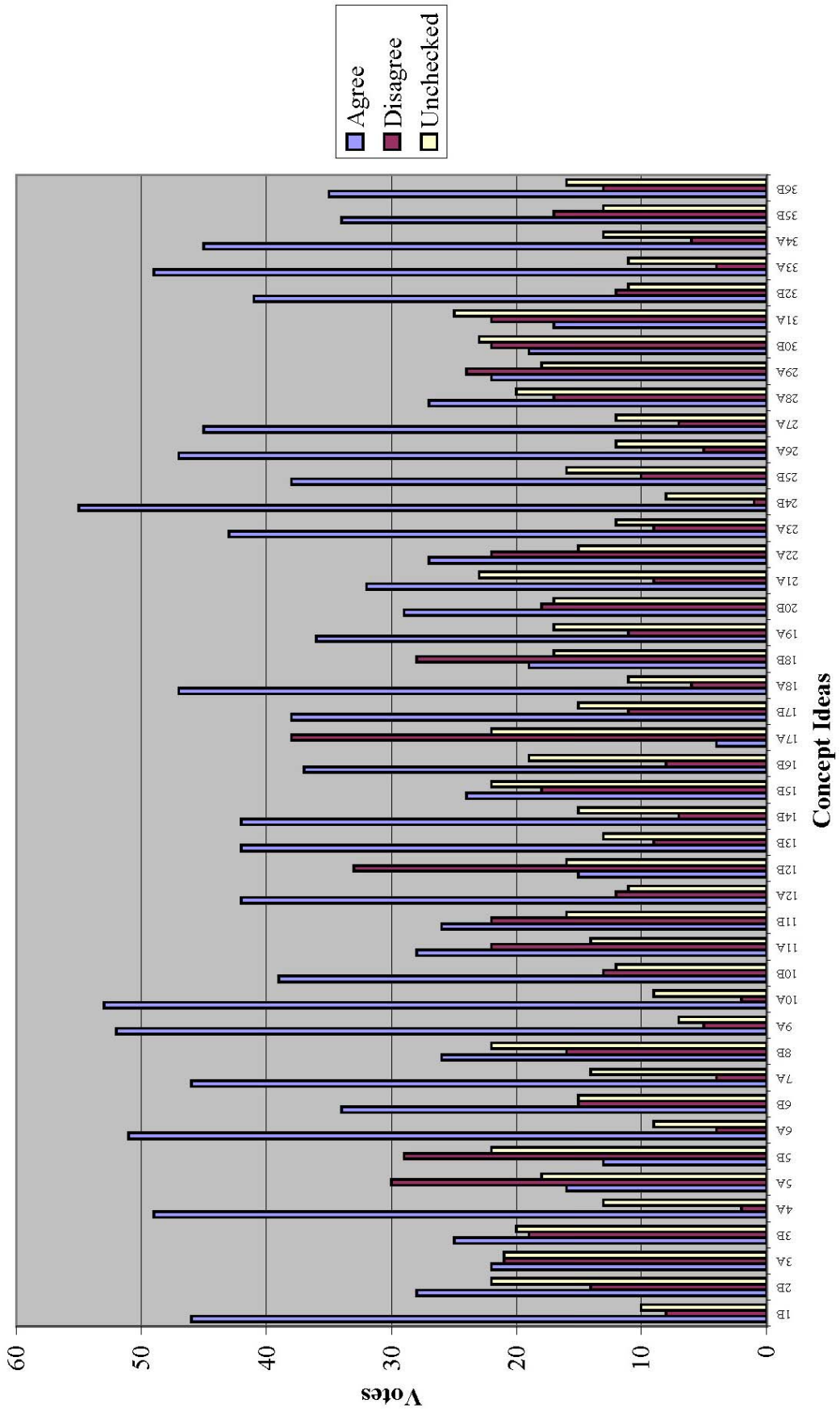


Programming/Recreational Improvements



## DATA RESULTS – All PHALEN PROJECTS

The following graph illustrates the number of actual votes which agree, disagree, or were left blank on the Open House Feedback Forms. The subsequent graphs are separated by category for a more detailed summary. The key to the project list is on the following page.

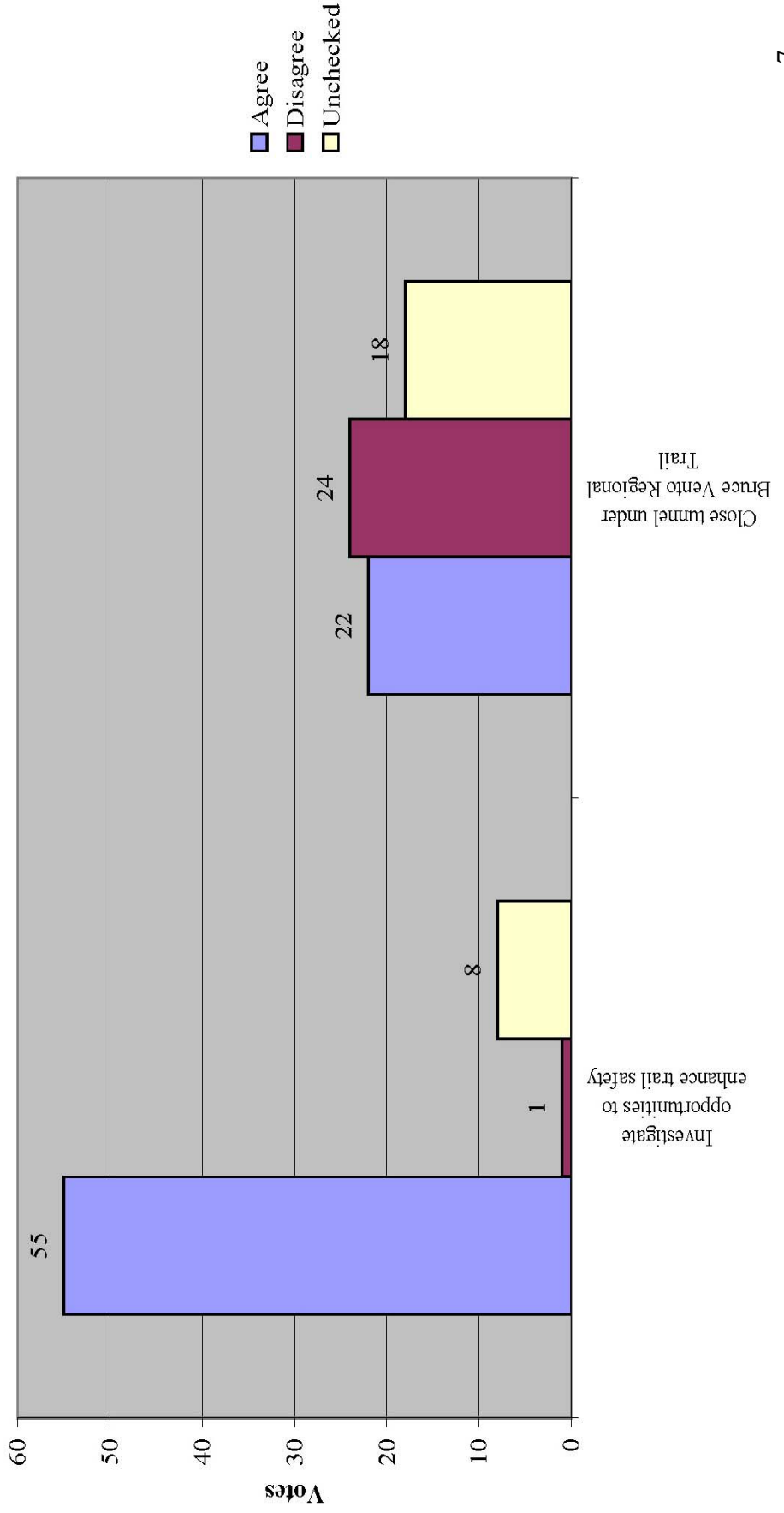


The list of projects is as follows:

|            |   |            |  |
|------------|---|------------|--|
| <b>1B</b>  | Acquire Saint Paul Tourist Cabin Site                         | <b>15B</b> | Parking in on-street parking bays                  |
| <b>2B</b>  | Provide Bridge locations in more suitable locations           | <b>16B</b> | Improve Arcade Street as a Parkway                 |
| <b>3A</b>  | Relocate boat ramp to north parking lot                       | <b>17A</b> | Remove Boat House/ Lakeside Center                 |
| <b>3B</b>  | Redesign boat ramp and parking lot                            | <b>17B</b> | Renovate/Expand Boat House/Lakeside Center         |
| <b>4A</b>  | Improve trail conditions, accessibility, and minimize erosion | <b>18A</b> | Develop Native Planting Area                       |
| <b>5A</b>  | Extend 2-way traffic on Phalen Drive                          | <b>19A</b> | Renovate beach house (keep the same size)          |
| <b>5B</b>  | Connect Phalen Drive to Arcade Street and Larpenteur Avenue   | <b>19B</b> | Develop a new Beach House                          |
| <b>6A</b>  | Expand existing Oak Savanna                                   | <b>20B</b> | Splash Pad   |
| <b>6B</b>  | Extend Trails around Round Lake                               | <b>21A</b> | Restore entry monument                             |
| <b>7A</b>  | Restore Phalen channel  | <b>22A</b> | Expand Community Gardens                           |
| <b>8B</b>  | Develop a Chinese Garden                                      | <b>23A</b> | Develop Park Entry                                 |
| <b>9A</b>  | Restore historic Waterfall                                    | <b>24B</b> | Investigate Opportunities to enhance trails safety |
| <b>10A</b> | Restore Picnic Island   | <b>25B</b> | Provide trail connection on Larpenteur Avenue      |
| <b>10B</b> | Improve Picnic and Recreation Facilities on Picnic Island     | <b>26A</b> | Expand Native Planting area                        |
| <b>11A</b> | Renovate amphitheater (keep the same size)                    | <b>27A</b> | Ecological Demonstration Area                      |
| <b>11B</b> | New, Expanded Amphitheater                                    | <b>28A</b> | Realign East Shore Drive                           |
| <b>12A</b> | Renovate Picnic Pavilion (keep the same size)                 | <b>29A</b> | Close Tunnel under Bruce Vento Regional Trail      |
| <b>12B</b> | New, Expanded Picnic Pavilion                                 | <b>30B</b> | Realign East Shore Drive                           |
| <b>13B</b> | Improve Trail Connections                                     | <b>31A</b> | Parking in on-street parking bays                  |
| <b>14B</b> | Improve intersection of Wheelock Parkway and Arcade Street    | <b>32B</b> | Develop Restroom Facility                          |
|            |   | <b>33A</b> | Restore Wetland                                    |
|            |   | <b>34A</b> | Expand Tree Buffer                                 |
|            |   | <b>35B</b> | Develop Active Recreation Area                     |
|            |   | <b>36B</b> | Develop Park Entry                                 |

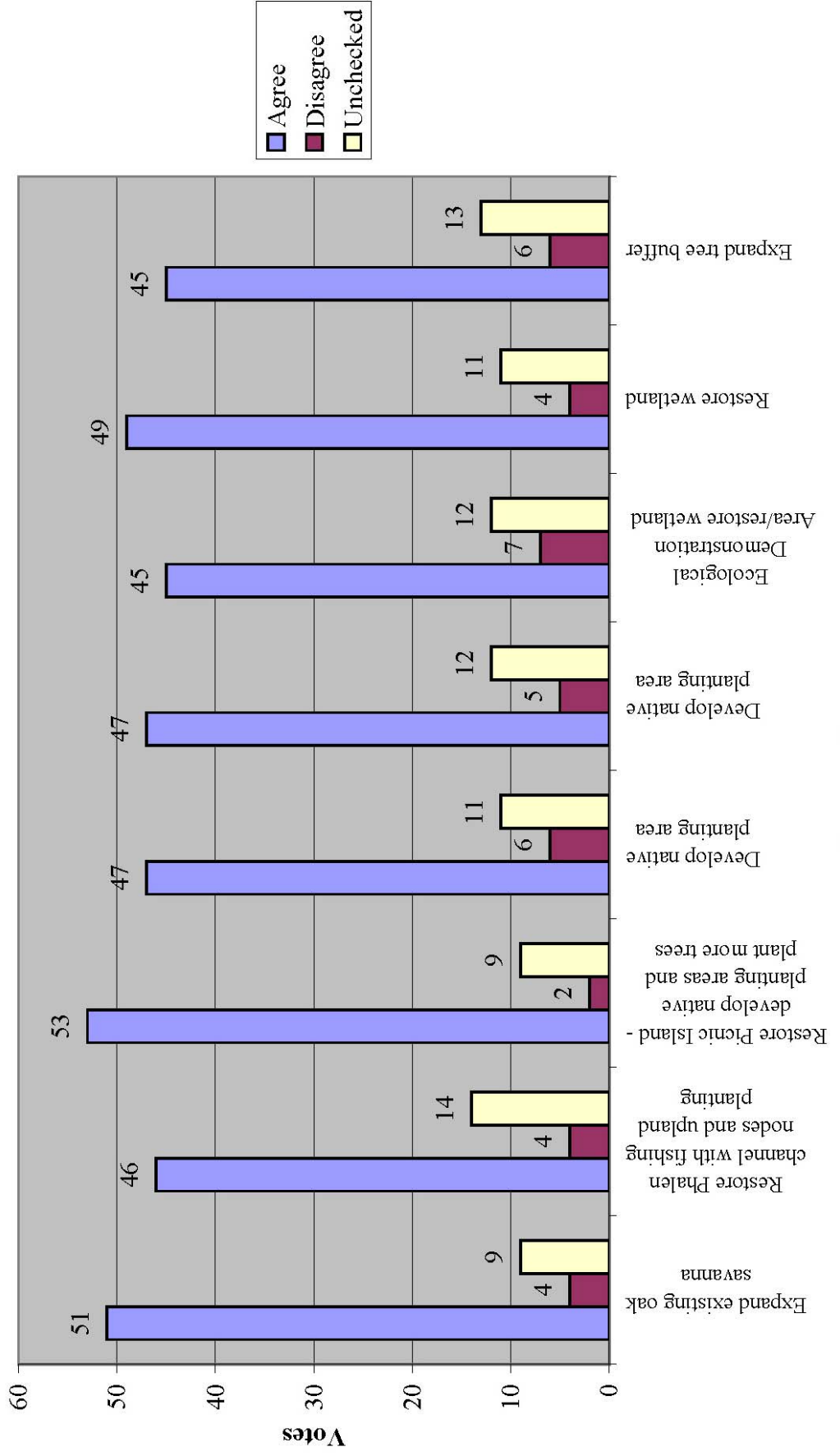
### Phalen - Safety and Security Improvements

It is apparent there is significant support to investigate opportunities to enhance trail safety along the northern section of East Shore Drive. However, closing the tunnel connection under the Bruce Vento Regional Trail is inconclusive.



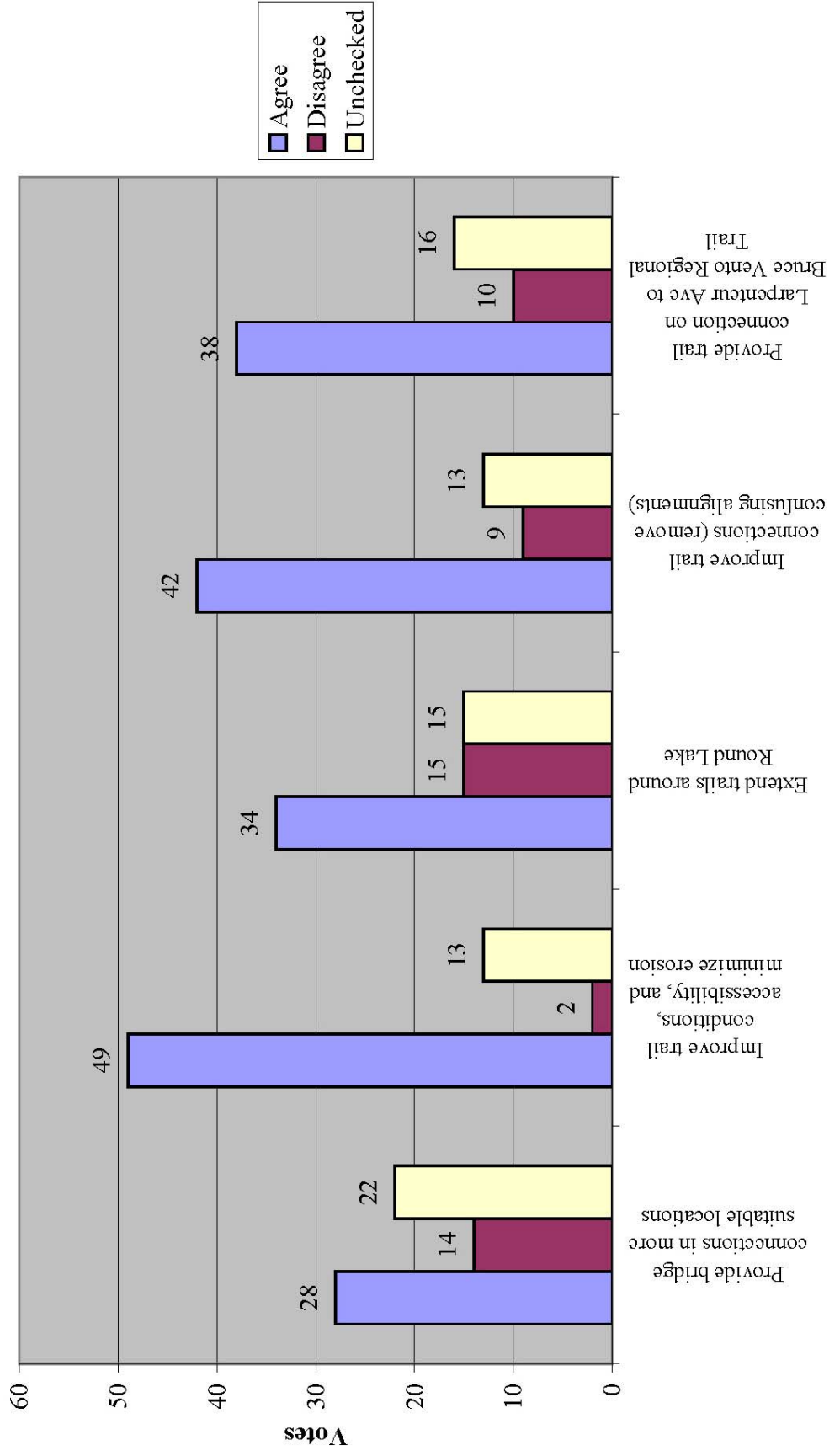
## Phalen – Environmental Improvements

There is overwhelming support for all the Environmental Improvements identified on the concepts



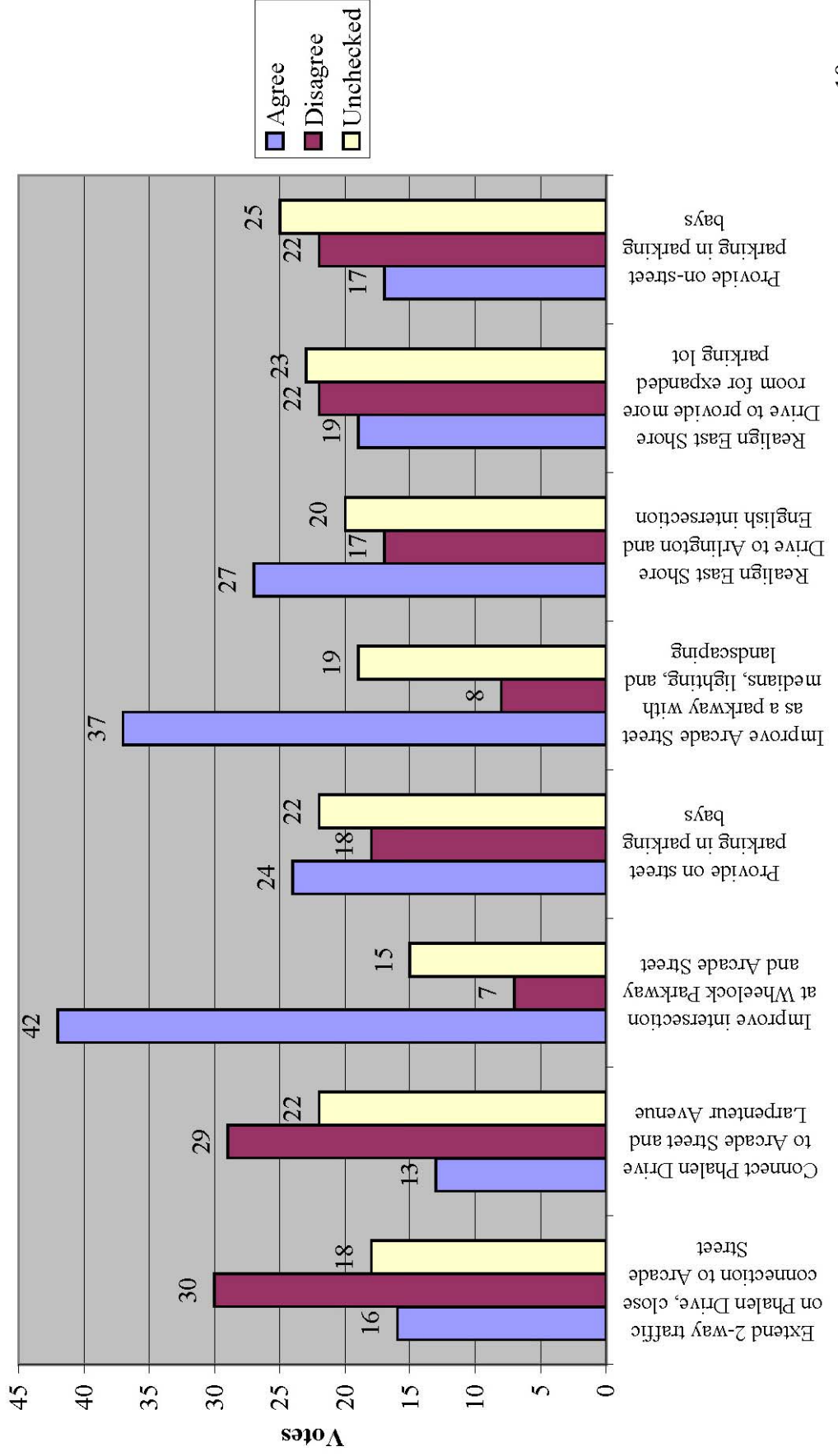
## Phalen – Pedestrian Circulation Improvements

There is significant support for adding trail segments improving existing trails. However, there is a little less support for providing bridge locations in more suitable locations



## Phalen – Vehicular Circulation Improvements

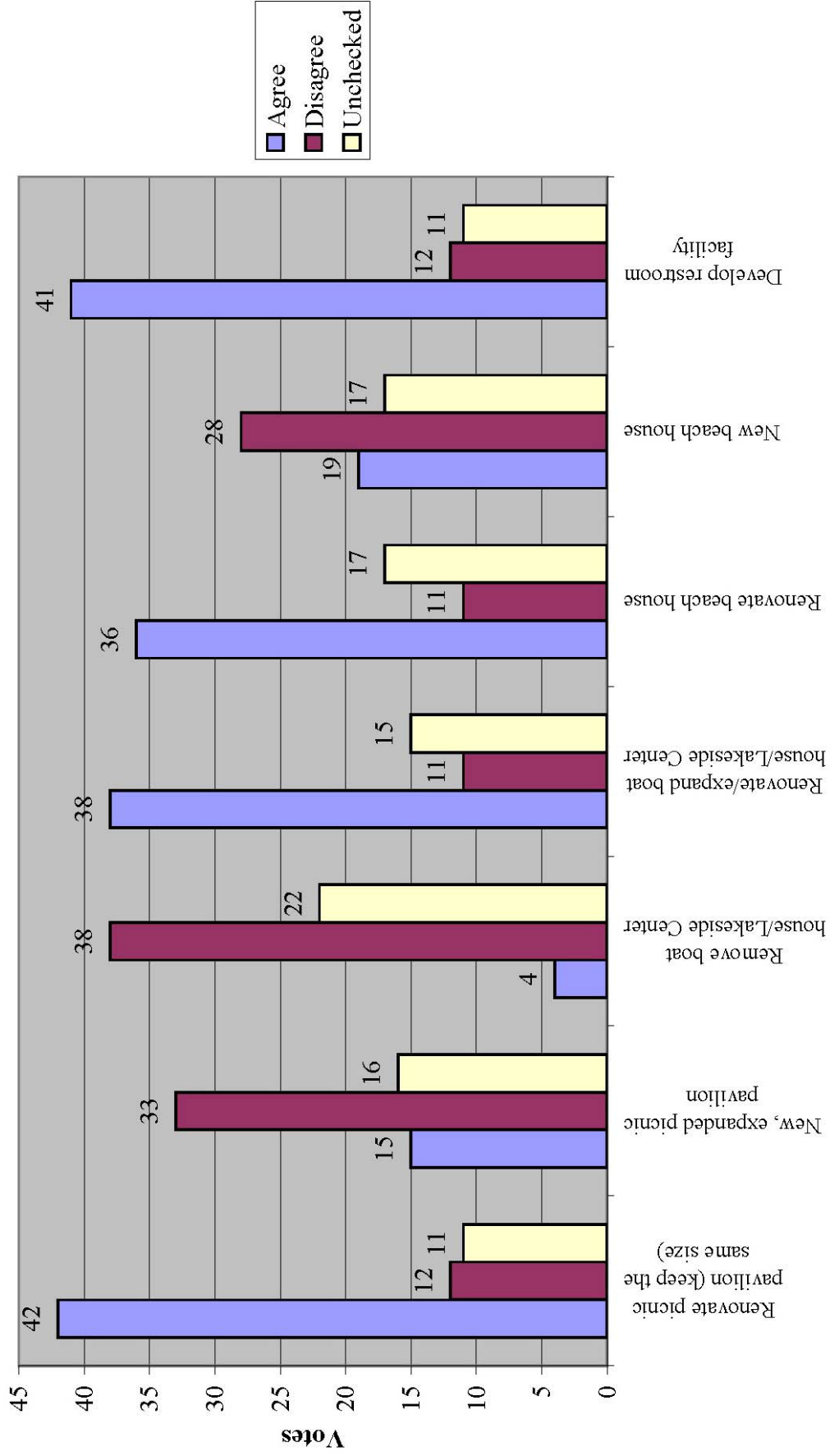
While there is a significant amount of opposition to both improvements to Phalen Drive, there is a significant amount of support for improving Arcade Street as a parkway and improving the intersection of Arcade Street and Wheelock Parkway. Generally, support for additional parking is inconclusive.





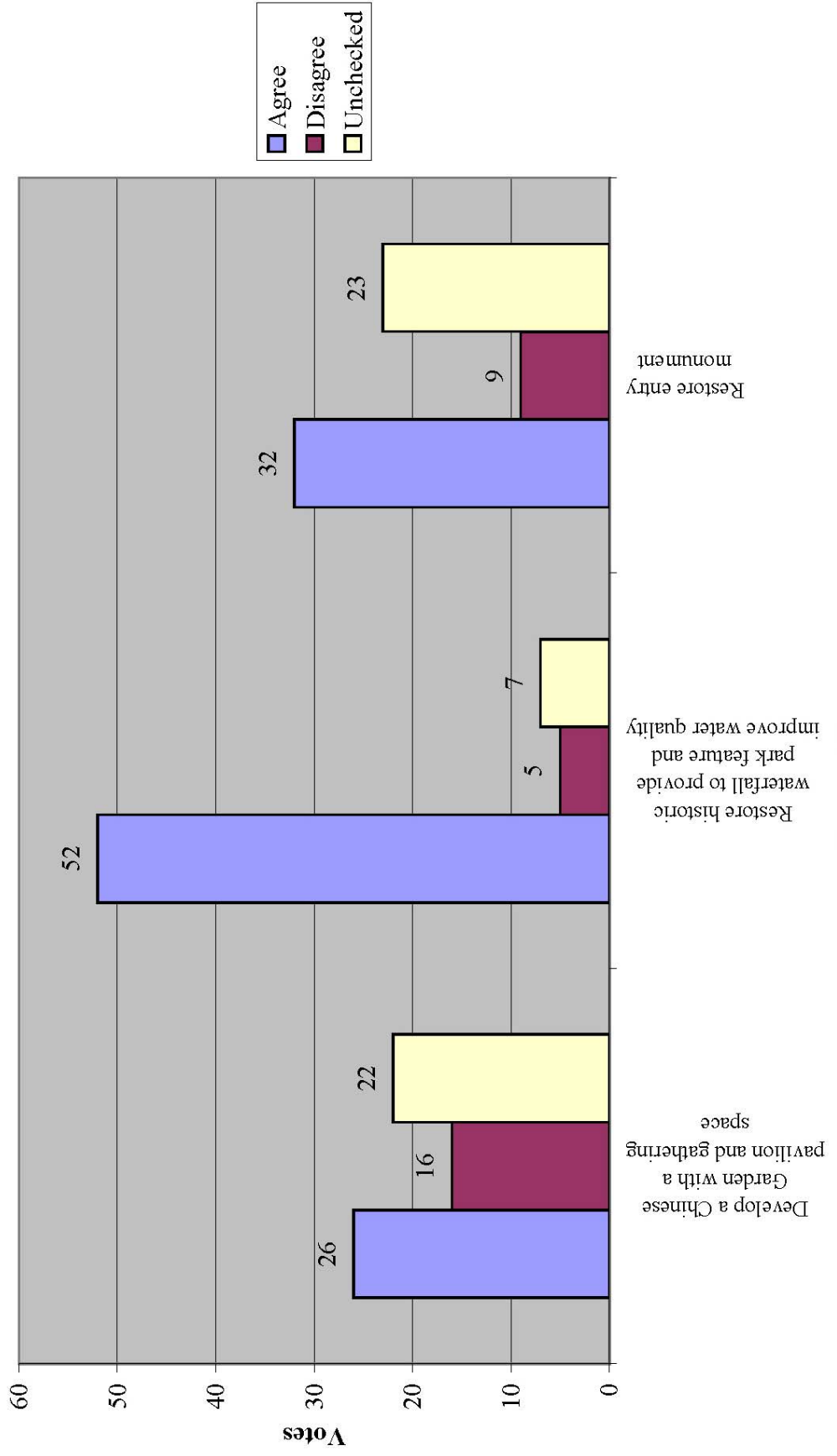
## Phalen – Architectural Improvements

Renovation of the Picnic Pavilion, Lakeside Center, and Beach house is preferred to developing new facilities. However, there is support for providing an additional restroom facility at the south end of Lake Phalen.



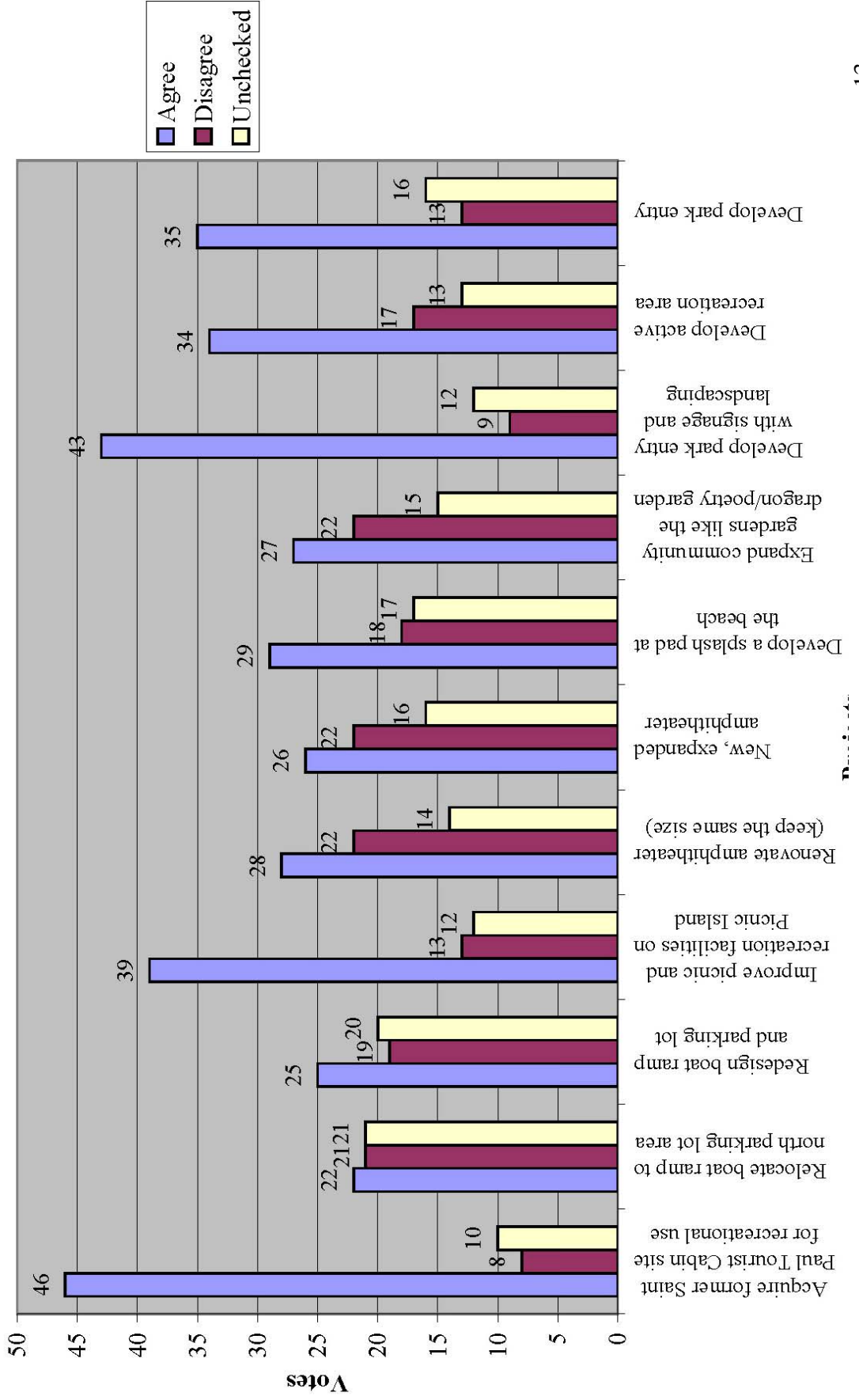
## Phalen – Cultural/Historical Improvements

There is support for all Cultural and Historical improvements identified in the concepts. There is especially a significant amount of support for the restoration of the historic waterfall.



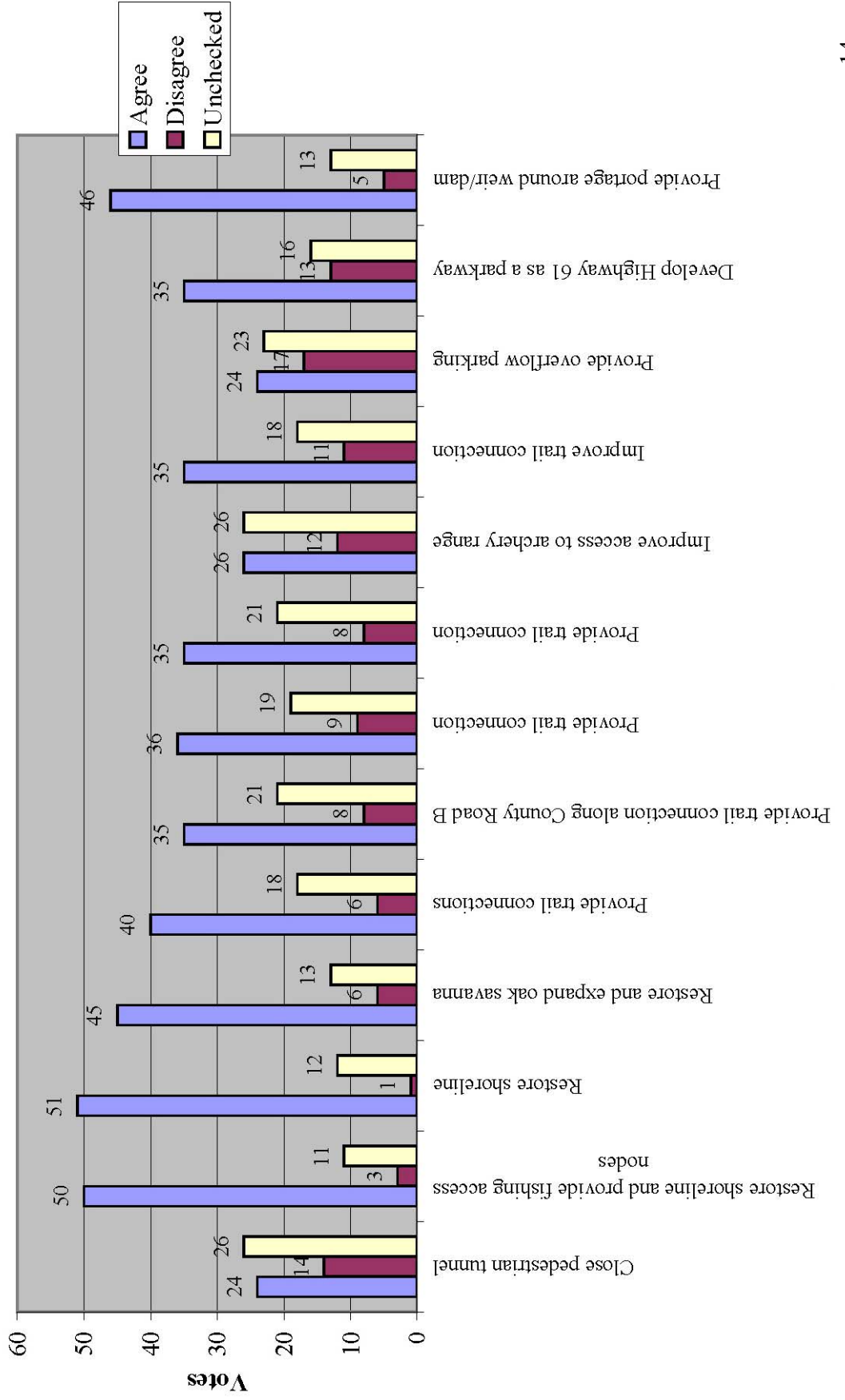
## Phalen – Programming/Recreational Improvements

There is overwhelming support for acquiring the former Saint Paul Tourist Cabin site for recreational use. There is also moderate support for improving picnic facilities on Picnic Island, developing park entry areas, and a splash pad at the beach. Other projects received slightly less support.



## DATA RESULTS – All KELLER PROJECTS

Other than closing the pedestrian tunnel, improving access to the archery range, improving access to the archery range, and providing overflow parking, all the projects at Keller received overwhelming or a significant amount of support.



**Phalen Park Concepts**

| No. | Concept Item   | Agree | Disagree | Comments |
|-----|--|-------|----------|----------|
|     | <b>Cultural/Historical Improvements</b>                                      |       |          |          |
| 8B  | Develop a Chinese Garden with a pavilion and gathering space                 |       |          |          |
| 9A  | Restore historic waterfall to provide park feature and improve water quality |       |          |          |
| 21A | Restore entry monument   |       |          |          |
|     | <b>Programming/Recreational Improvements</b>                                 |       |          |          |
| 1B  | Acquire former Saint Paul Tourist Cabin site for recreational use            |       |          |          |
| 3A  | Relocate boat ramp to north parking lot area                                 |       |          |          |
| 3B  | Redesign boat ramp and parking lot   |       |          |          |
| 10B | Improve picnic and recreation facilities on Picnic Island                    |       |          |          |
| 11A | Renovate amphitheater (keep the same size)                                   |       |          |          |
| 11B | New, expanded amphitheater   |       |          |          |
| 20B | Develop a splash pad at the beach  |       |          |          |
| 22A | Expand community gardens like the dragon/poetry garden                       |       |          |          |
| 23A | Develop park entry with signage and landscaping                              |       |          |          |
| 35B | Develop active recreation area   |       |          |          |
| 36B | Develop park entry   |       |          |          |

**Keller Park Concept**

|    |  |  |  |  |
|----|--|--|--|--|
|    | <b>Safety and Security Improvements</b>            |  |  |  |
| 8  | Close pedestrian tunnel                            |  |  |  |
|    | <b>Environmental Improvements</b>                  |  |  |  |
| 1  | Restore shoreline and provide fishing access nodes |  |  |  |
| 3  | Restore shoreline                                  |  |  |  |
| 11 | Restore and expand oak savanna                     |  |  |  |
|    | <b>Pedestrian Circulation Improvements</b>         |  |  |  |
| 2  | Provide trail connections                          |  |  |  |
| 5  | Provide trail connection along County Road B       |  |  |  |
| 6  | Provide trail connection                           |  |  |  |
| 9  | Provide trail connection                           |  |  |  |
| 10 | Improve access to archery range                    |  |  |  |
| 13 | Improve trail connection                           |  |  |  |
|    | <b>Vehicular Circulation Improvements</b>          |  |  |  |
| 4  | Provide overflow parking                           |  |  |  |
| 7  | Develop Highway 61 as a parkway                    |  |  |  |
|    | <b>Programming/Recreational Improvements</b>       |  |  |  |
| 12 | Provide portage around weir/dam                    |  |  |  |

### Phalen Park Concepts

| No. | Concept Item   | Agree | Disagree | Comments |
|-----|--|-------|----------|----------|
|     | <b>Safety and Security Improvements</b>                                    |       |          |          |
| 24B | Investigate opportunities to enhance trail safety                          |       |          |          |
| 29A | Close tunnel under Bruce Vento Regional Trail                              |       |          |          |
|     | <b>Environmental Improvements</b>  |       |          |          |
| 6A  | Expand existing oak savanna  |       |          |          |
| 7A  | Restore Phalen channel with fishing nodes and upland planting              |       |          |          |
| 10A | Restore Picnic Island - develop native planting areas and plant more trees |       |          |          |
| 18A | Develop native planting area   |       |          |          |
| 26A | Develop native planting area   |       |          |          |
| 27A | Ecological Demonstration Area/restore wetland                              |       |          |          |
| 33A | Restore wetland  |       |          |          |
| 34A | Expand tree buffer   |       |          |          |
|     | <b>Pedestrian Circulation Improvements</b>                                 |       |          |          |
| 2B  | Provide bridge connections in more suitable locations                      |       |          |          |
| 4A  | Improve trail conditions, accessibility, and minimize erosion              |       |          |          |
| 6B  | Extend trails around Round Lake  |       |          |          |
| 13B | Improve trail connections (remove confusing alignments)                    |       |          |          |
| 25B | Provide trail connection on Larpenteur Ave to Bruce Vento Regional Trail   |       |          |          |
|     | <b>Vehicular Circulation Improvements</b>                                  |       |          |          |
| 5A  | Extend 2-way traffic on Phalen Drive, close connection to Arcade Street    |       |          |          |
| 5B  | Connect Phalen Drive to Arcade Street and Larpenteur Avenue                |       |          |          |
| 14B | Improve intersection at Wheelock Parkway and Arcade Street                 |       |          |          |
| 15B | Provide on street parking in parking bays                                  |       |          |          |
| 16B | Improve Arcade Street as a parkway with medians, lighting, and landscaping |       |          |          |
| 28A | Realign East Shore Drive to Arlington and English intersection             |       |          |          |
| 30B | Realign East Shore Drive to provide more room for expanded parking lot     |       |          |          |
| 31A | Provide on-street parking in parking bays                                  |       |          |          |
|     | <b>Architectural Improvements</b>  |       |          |          |
| 12A | Renovate picnic pavilion (keep the same size)                              |       |          |          |
| 12B | New, expanded picnic pavilion  |       |          |          |
| 17A | Remove boat house/Lakeside Center  |       |          |          |
| 17B | Renovate/expand boat house/Lakeside Center                                 |       |          |          |
| 19A | Renovate beach house   |       |          |          |
| 18B | New beach house  |       |          |          |
| 32B | Develop restroom facility  |       |          |          |

**Phalen Park Concepts**  
**No. Concept Item**

**Comments**

top of page 37 #1 Improved lighting, sight lines, security boxes, cameras. Every where is Not for cars  
 #2 WALKERS  
 #3 Youth education not recreation  
 written throughout first two categories - page 40 between Larpentuer and Frost why not have E. Shore Drive I-way and route traffic to English? Your safety issue on the trail would be no more  
 top of page 41 More natural is better  
 across top of page 50 Water Quality - is important!! Ongoing engagement. Multi-lingual signs. History interpretation.  
 across top of page 63 Overall - Great ideas  
 different form-added comment section - page 64 Enhancing & Expanding natural attributes of Park should be at top of list, ie: Erosion control, tree planting. Traffic should be routed away from Park users. Do not expand parking as that would increase motorized traffic. Encourage non-motorized access to Park.  
 close park at night (written on bottom of page 21)

|     | Safety and Security Improvements  |
|-----|---|
|     |   |
|     |   |
|     | bottom of page 57   |
|     | SPD camera system expanded - but needs constant monitoring                                    |
|     | Build a walk and bike bridge over Maryland to Vento Trail (to future Duluth-Case center)      |
|     | security cameras, better lighting   |
|     | cameras along trails to deter crime   |
|     | OUR #1 CONCERN IS SAFETY!!!   |
| 24B | More signage, maps of lake trail for safety   |
|     | Police presence on horse, bike, and foot  |
|     | Surveillance cameras a necessity - 2  |
|     | 3rd top idea  |
|     | widen, lighting, signage  |
|     | lights/rangers  |
|     | make consistent = one park  |
|     | common sense  |
|     | lighting!   |
|     | cameras and lighting  |
|     | Safety is high priority   |
|     | Down facing lighting (yes!) Widen some=OK Curbs yes! Parking NO! (I-way earlier concept = OK) |
|     | lighting, signage, widening trail - all good ideas  |
|     | ABSOLUTE PRIORITY   |
|     | Install security cameras at key points in park  |
|     | Cameras would be excellent! Had a few for a while - really helped!                            |
|     | Especially on the northeast end of the lake   |
|     | lighting would be good on Maplewood side  |

|     |   |
|-----|---|
|     | <i>light, signage, trail widening one way would cause huge problems for people living on the lake.</i>  |
|     | <i>Gives people access to the lake</i>  |
| 29A | <i>Children access park through tunnel improve the connection this is a fun thing to have unless security camera improve or replace with better alternative not just a fence!</i> |
|     | <i>should have never been done. Needs permanent fix-not just fencing</i>  |
|     | <i>Tunnel is more trouble than it is worth - security needs to be upgraded, cameras &amp; lights</i>  |
|     | <i>Don't junk up the park!!</i>   |
|     | <i>Neighbors to East should vote</i>  |
|     | <i>The tunnel is ??? - How serious is the crime? Page 50</i>  |
|     | <i>No! Add hidden cameras - abuse proof.</i>  |
|     | <i>Neutral</i>  |
|     | <i>neighbors who live near tunnel should have strong say</i>  |
|     | <i>Is it used by anyone for good eyesore; safety threat</i>   |

|                               |   |
|-------------------------------|---|
|                               | <b>Environmental Improvements</b>   |
|                               | <i>Deal with milfoil (page 14 noted on bottom)</i>  |
|                               | <i>1st top idea! None of these are bad ideas but I would like to see it go a step further! I'd like to see the objective of developing a master plan for the park integrating the landscaping efforts ?? Replanting with the various ecosystems (page 18)</i>   |
|                               | <i>Water quality - permanent solution for milfoil! (from page 19 top back of page)</i>  |
|                               | <i>Daylight Phalen Creek south of lake and south of Maryland</i>  |
|                               | <i>milfoil harvesting (written on bottom of page 21)</i>  |
|                               | <i>spend \$ getting rid of milfoil at Phalen! (written on bottom of page 22 back)</i>   |
|                               | <i>Give priority to managing milfoil, including increased education</i>   |
|                               | <i>Address issue of water quality Priority XXX</i>  |
| from top of page 38           | <i>priority. 2. The pollution - people throw everything in the lake. The litter is a concern!</i>   |
| top of page 41                | <i>Educate people with signage and litter fines. 3. Hard to use bike path because people do not follow guidelines by biking wrong way or walking on it. Improved/more signage about the bike paths would help. 4. The beach needs improvement it has shrunk in size and has litter. It is hard to use and enjoy. 5. Better overall signage.</i> |
| page 43 - all lumped together | <i>Preservation of green space &amp; restoration of natural resources a priority</i>  |
| across bottom of page 50      | <i>make water quality a concept priority - address milfoil issue &amp; water quality issues.</i>  |
| across bottom of page 54      | <i>Like to keep water quality great with natural plantings &amp; low impact on environment (fishing, canoeing)</i>  |
| across top of page 55         |   |



|     |   |  |
|-----|---|--|
|     | bottom of page 56   | <i>Water Quality ****<br/>*milfoil issues corrected<br/>Great<br/>I think any involvement in restoration is a benefit for all – including the environment<br/>I would need more info to either agree or disagree; quite small now<br/>is there any opportunity for parking<br/>Any environmental improvements would be beneficial<br/>trees are good<br/>and add picnic tables/benches<br/>error - noted as red dot on plan<br/>should have never let it go and should be kept up!<br/>channel is unmanageable when shallow<br/>Yes!<br/>More picnic tables<br/>keep a fire ring<br/>Priority<br/>have space for recreation<br/>but still have volleyball sand courts<br/>conflicts with recreational uses<br/>Would be an excellent area for bird sanctuary/nature center - kids could come for field trips<br/>and eat lunch at pavilion-bridges could be gated and used only on expeditions.<br/>as long as the plantings don't impede use - this is a highly used area<br/>only if picnic area is retained<br/>more trees<br/>Do not tear down boat house<br/>keep boat house for café/boat rental, need better signs<br/>decreases lawn mowing<br/>lower priority because it's not there now<br/>This would be used by our school<br/>don't move road tho<br/>This is a great idea<br/>milfoil is #1 issue<br/>dependent on re-route? Expensive.<br/>strongly agree</i> |
| 6A  | Expand existing oak savanna                                       |  |
| 7A  | Restore Phalen channel with fishing nodes and upland planting     |  |
| 10A | Restore Picnic Island - develop native planting areas and plant m |  |
| 18A | Develop native planting area                                      |  |
| 26A | Develop native planting area                                      |  |
| 27A | Ecological Demonstration Area/restore wetland                     |  |
| 33A | Restore wetland   |  |
| 34A | Expand tree buffer  | <i>depends on type and height of tree<br/>strongly agree</i>   |
|     | <b>Pedestrian Circulation Improvements</b>                        | <i>All red - Bridge over Maryland at Johnson Pkwy eliminating bike &amp; pedestrian dangers<br/>Support bridge over Maryland also safety around lake</i>   |

|            |  |  |
|------------|--|--|
| <b>2B</b>  | Provide bridge connections in more suitable locations                    | <i>Do not spend \$1 million on stone bridge restoration<br/>no \$ for stone bridge to nowhere<br/>Irrelevant<br/>signage<br/>(Bridge issue) finish off bridges so they don't rust-this should be essential for all bridges<br/>How about a sign?<br/>signage would solve any confusion<br/>Preserve aviary</i> |
| <b>4A</b>  | Improve trail conditions, accessibility, and minimize erosion            | <i>Narrow trails are okay they are less invasive<br/>Build on Existing Erosion control projects<br/>Preserve as natural aviary with binoculars<br/>lower priority because it's not there now<br/>leave lake as a bird sanctuary</i>  |
| <b>6B</b>  | Extend trails around Round Lake  | <i>Redesign and provide easy flow access to trails<br/>Not confusing - 2<br/>Better signage of trail system throughout park</i>  |
| <b>13B</b> | Improve trail connections (remove confusing alignments)                  |  |
| <b>25B</b> | Provide trail connection on Larpenteur Ave to Bruce Vento Regional Trail |  |

*Yes - connectivity  
How develop, where*

|           |  |   |
|-----------|--|---|
| <b>5A</b> | <b>Vehicular Circulation Improvements</b>                        | <i>E Shore Drive 1 way! (from page 19 top of back of page)<br/>All black - NOT AN EXPRESS WAY<br/>Will promote "cruising" of vehicles around Lake.<br/>Redesign two way signage, traffic flow, and parking restriction<br/>widen<br/>5A &amp; 5B - LEAVE GOLF COURSE<br/>NO<br/>5A &amp; 5B - close connection to Arcade would destroy p?? - return to old p?? - page 41<br/>Need more explanation.<br/>NO - 2 expensive - no point.<br/>in/the ??? that a traffic study is needed to det best solution (can't read ???-page 54)<br/>do not give up green space<br/>NO! - 4<br/>No, No, No.<br/>prefer this over "widen" above unless "cruising" problem<br/>close at 11 p.m.<br/>Concern = too easy to cruise lake, ok if could control<br/>The one way is too confusing<br/>only if closed off at night</i> |
| <b>5B</b> | Extend 2-way traffic on Phalen Drive, close connection to Arcade |   |
|           | Connect Phalen Drive to Arcade Street and Larpenteur Avenue      |   |

|     |  |   |
|-----|--|---|
| 14B | Improve intersection at Wheelock Parkway and Arcade Street                 | <p>Do not close Wheelock Avenue into area keep access to Wheelock into neighborhood straighten Wheelock out</p> <p>Buy the property &amp; do it - Yes</p> <p>*3 Very tough intersection, esp in winter Much needed improvement. Also park entrance signage improvements</p> <p>Gateway area to St. Paul - should reflect ??? (can't read it-page 50)</p> <p>Options for additional Parking</p> <p>No</p> <p>Yes - depends on where - might be OK</p> <p>Be careful</p>  |
| 15B | Provide on street parking in parking bays                                  | <p>Make it all consistent for park-need enforcement for speed-collaboration w/SPPD</p> <p>No parking on east shore drive!</p>   |
| 16B | Improve Arcade Street as a parkway with medians, lighting, and             | Great   |
| 28A | Realign East Shore Drive to Arlington and English intersection             | <p>be interesting to learn more about this will cause too many left turns probably would slow traffic speed and blowing stop sign</p> <p>Terrific idea!</p> <p>Good improvement for the traffic flow</p> <p>This is a longer term need in my opinion seems unnecessary</p> <p>strongly agree</p> <p>can you realign &amp; have expanded parking?</p> <p>do not want the road closer to our homes - one way possibility</p> <p>Do not take easement from East Shore Dr Addresses north of Larpenteur</p> <p>more parking space</p> <p>maybe</p> <p>definitely need</p> <p>Slow down traffic on East Shore Dr.</p> <p>No No No</p> <p>maybe - depends on where</p> <p>No need to support more cars too many cars as is.</p> |
| 30B | 28A & 30B<br>Realign East Shore Drive to provide more room for expanded pa | <p>Options for additional Parking</p> <p>maybe on Phalten Drive</p> <p>No No No</p> <p>depends on where to do it</p> <p>No need to support more cars</p>  |
| 31A | Provide on-street parking in parking bays                                  |   |

|            |   |  |
|------------|---|--|
|            | <b>Architectural Improvements</b>             | <i>bridge over Maryland! (written on bottom of page 22)<br/>don't bother (to all in this category - page 37)</i>   |
|            |   | <i>across bottom of page 51</i>  |
| <b>12A</b> | Renovate picnic pavilion (keep the same size) | <i>Use boathouse restaurant as revenue source.<br/>Provide electricity and improvements to facilitate events use expand &amp; improve Absolutely!<br/>Seems counter productive to me B=better<br/>I like what is there now, but remodel it and upgrade kitchen facilities like new buildings to look historic to park<br/>Need to get more community input<br/>Repair soffits-birds have made holes and nest inside/new electric-new tables or at least paint &amp; repair<br/>12A&amp;B - either or, depending on what is most cost effective and meets needs of community</i>  |
| <b>12B</b> | New, expanded picnic pavilion                 | <i>Priority</i>  |
|            |   | <i>If new do not expand have structure here already</i>  |
| <b>17A</b> | Remove boat house/Lakeside Center             | <i>Boat House is great and should be used. Make it used. Think Lake Calhoun and Harriet<br/>Make it more appealing and better to be seen open boat house<br/>No, use as café/boat rental<br/>No, I love it too much!!<br/>If we can't find a better use of it<br/>We need boating facilities! Open this for use!<br/>Something needs to be done ??? (can't read rest on next line - page 33)<br/>Do not remove it! It is 1 of best things on lake!<br/>Home of Canoe Camp which should be continued!<br/>Needed for activities (canoe camp)<br/>Rent out recreational equipment<br/>Would be nice to have rentals of canoes and paddle boats<br/>Need vendor café, boat rentals, signage, more visibility, and better security canoe/boat rental</i> |
| <b>17B</b> | Renovate/expand boat house/Lakeside Center    | <i>17A, B, 19A, 18B<br/>Priority + café - good location<br/>police substation at boat house from May to Oct (bike police)<br/>Change use to restaurant/coffee shop ala Como<br/>fully utilize existing boat house renovate but don't expand<br/>improve on the boat house - keep the rentals &amp; ice cream cones<br/>People always ask about boat rentals!</i>   |



|     |  |   |
|-----|--|---|
|     |  | Why Chinese? Would like meditation type garden  |
|     |  | Speed of bikes on path not street (page 27)   |
|     |  | also open channel between round and picnic island   |
|     |  | protect space   |
| 8B  | Develop a Chinese Garden with a pavilion and gathering space     | Don't copy Como Park, enhance Phalen as natural park  |
|     |  | not Como Park/keep park as nature ???   |
|     |  | 5th top idea!   |
|     |  | N end of island   |
|     |  | Fantastic!  |
|     |  | OK but lower priority   |
|     |  | It is a beautiful natural area/vista right now.   |
|     |  | Please no - can't improve oaks space  |
|     |  | open Historic bridge!   |
|     |  | Wrong location & costly to maintain.  |
|     |  | Keep this area a space for reflection and quiet enjoyment of the park                         |
|     |  | w/pavilion? Isn't this near picnic pavilion? Too much roof top.                               |
|     |  | currently used by many citizen for picnic and fish  |
| 9A  | Restore historic waterfall to provide park feature and improve w | attractive nuisance, children drowning, cost too much   |
|     |  | children will drown/too much \$   |
|     |  | #2 BEST IDEA  |
|     |  | built in 1950s with well, oxygenate water   |
|     |  | Yes!  |
|     |  | Should have NEVER turned it off!  |
|     |  | If maintained   |
|     |  | It would be nice to recirculate lake water providing more oxygen for fish to kill pond weeds  |
|     |  | people always complain about water quality  |
|     |  | Yes, Please! Please! Please!  |
|     |  | this would be beautiful!  |
|     |  | cheaper and better way to ??? page 59   |
| 21A | Restore entry monument   | Landscape, plants or tulips to address entryways  |
|     |  | What is wrong with one we have  |
|     |  | What is this?   |
|     |  | In good shape   |
|     |  | divide path at bottom of hill at East Shore Drive & Idaho for bike & walking (page 27)        |
|     |  | NO (to all in this category - page 37)  |
|     |  | I agree with the comments about pollution on the lake. Sometimes the milfoil-or something     |
|     |  | like it-has stayed on the lake for 4-6 weeks. I believe you said Ramsey County is responsible |
|     |  | for this. I intend to talk to my county commissioner about this. I also echo the safety       |
|     |  | concerns expressed at the meeting. Security cameras are a good idea (neutral). - page 47      |

|            |   |   |
|------------|---|---|
| <b>1A</b>  | Acquire former Saint Paul Tourist Cabin site for recreational use | Seems like housing would be a better option   |
|            |   | Future use  |
|            |   | #1 BEST IDEA  |
|            |   | Yes! Keep as parkland   |
|            |   | Parking and trolley   |
|            |   | #2 - About time   |
|            |   | *1 Very important acquisition   |
|            |   | OR better yet, more natural space   |
|            |   | Which use?  |
|            |   | Make it an arboretum *  |
|            |   | Great opportunity to expand park to the east only   |
|            |   | Enhance natural resources of Park   |
| <b>3A</b>  | Relocate boat ramp to north parking lot area                      | Surveillance cameras  |
|            |   | Plant trees where the old one was   |
|            |   | Priority  |
|            |   | 3A and 3B - Couldn't you close the Phalen side & launch into Round Lake & increase height of bridge between lakes |
|            |   | don't waste \$  |
|            |   | if feasible - nice idea   |
|            |   | Maybe OK  |
|            | 3 A&B combined  | one or the other. It would be great to reduce the conflict w/bike/ped traffic & boat launching                    |
|            | 3 A&B combined  | not as good as A - but needs to be addressed  |
| <b>3B</b>  | Redesign boat ramp and parking lot                                | if don't move it  |
|            |   | Keep as is.   |
|            |   | Low priority  |
|            |   | In Very Good Shape  |
|            |   | depends - many question   |
| <b>10B</b> | Improve picnic and recreation facilities on Picnic Island         | artificial turf   |
|            |   | don't add new buildings - great active multi-use now  |
|            |   | Improve how? Keep open space for multi-use  |
|            |   | sand volleyball courts need to be there so grass isn't ruined   |
|            |   | poll current users/Concerns that this will be overdeveloped   |
|            |   | Again, if doesn't impede on current use   |
|            |   | allow families to set up volleyball here? please - page 59  |
| <b>11A</b> | Renovate amphitheater (keep the same size)                        | Keep the same size  |
|            |   | how often is it use?  |
|            |   | 11A and 11B - expand by 1/2 & upgrade utility   |
|            |   | Save \$   |

|     |  |   |
|-----|--|---|
|     |  | More seating more opportunities for venue. Need sitting space-handicapped accessible with seating   |
|     |  | Noise mitigation & enforcement = necessary  |
|     |  | Rehab existing facility   |
|     |  | ? Maybe   |
|     |  | What is wrong with it?  |
|     |  | Not much renovating to do   |
|     | 11A&B  | would like comparison to learn more about what groups would like bigger - outside theater? Yes!!  |
| 11B | New, expanded amphitheater                             | Let's use what is there<br>good - help promote café in boat house<br>with comfortable seating<br>larger<br>A larger facility will exacerbate parking issues<br>Concerns about noise disturbance<br>In Good Shape<br>Expand moderately - doesn't accommodate<br>If it will be used more often<br>No noise in south neighborhood<br>noise<br>it needs to be natural (think they meant natural - page 11)<br>This is natural<br>for smaller kids<br>I have and Idea for this at the South End Maui (?) Cultural for adults by parking area (page 27) |
| 20B | Develop a splash pad at the beach                      | What about a swimming pool?<br>Needed for toddlers and small children<br>Don't junk it up.<br>many small children need safer place to swim<br>Would draw more people to beach and increase safety<br>clean the water first<br>Children will enjoy this.<br>Yes!   |
| 22A | Expand community gardens like the dragon/poetry garden | No, maintenance is labor intensive, specialized<br>green space is multi purpose as is<br>don't expand, fine the way it is<br>only if there is an organization to do it<br>concerned about vandalism-maintenance so that the appearance is pleasant  |



|            |   |
|------------|---|
|            | <i>community garden would be good closer to rec center. Keep dragon garden quiet new gardens only w community process</i> |
|            | <i>keep green space - 2</i>   |
|            | <i>No. Keep nature natural!</i>   |
|            | <i>No. Not if it uses "green space" by Ivy</i>  |
|            | <i>Yes, not veggie gardens. Define community garden.</i>  |
|            | <i>Neutral</i>  |
|            | <i>Why? folks use area for football, soccer, etc.</i>   |
|            | <i>Keep dragon garden quiet &amp; contemplative</i>   |
|            | <i>Not needed</i>   |
|            | <i>Promote boat rental/café/amphitheater</i>  |
|            | <i>consistent w/total park looks same</i>   |
|            | <i>But watch number of signs - can be visually chaotic</i>  |
| <b>23A</b> | <i>Frisbee Golf would be great</i>  |
|            | <i>use for parking instead and provide trolley</i>  |
|            | <i>depends on type</i>  |
|            | <i>Move boat landing to here-more parking-move entry to park east by Vento Trail-large PK lot</i>                         |
|            | <i>Like what?</i>   |
|            | <i>if near beach or rec center</i>  |
|            | <i>No to things like mini golf!</i>   |
|            | <i>Tennis courts?</i>   |
|            | <i>Leave it green. No frisbee golf</i>  |
|            | <i>*tennis courts are needed!</i>   |
|            | <i>Signage, map of lake and directions. Identify activities, history</i>  |
| <b>36B</b> | <i>with flowers - keep attractive &amp; simple</i>  |
|            | <i>Don't know</i>   |

**Keller Park Concept**

|          |   |
|----------|---|
|          | <i>Safety Issues - page 41</i>                                    |
|          | <i>close park at night (written on bottom of page 21)</i>         |
| <b>8</b> | <i>Cameras ?? safety (or safety - page 33)</i>                    |
|          | <i>gives access to park</i>                                       |
|          | <i>people use that</i>  |
|          | <i>make a safer crossing</i>                                      |
|          | <i>agree unless security cameras</i>                              |
|          | <i>improve connection</i>   |
|          | <i>Not with fence - needs to be impervious to kids/safe</i>       |
|          | <i>This is a bad tunnel but we need an alternative connection</i> |
|          | <i>improve it</i>   |
|          | <i>DK (assume this means Don't know as written in 36B)</i>        |
|          | <i>usually wet</i>  |

|    |  |  |
|----|--|--|
|    |  | need more info   |
|    | <b>Environmental Improvements</b>                  | milfoil harvesting (written on bottom of page 21)  |
|    |  | Spoon Lake   |
|    |  | Children around - handle of different cultures (page 27)   |
| 1  | Restore shoreline and provide fishing access nodes | seem useless (think they meant useless - page 11)  |
|    |  | Spoon  |
| 3  | Restore shoreline                                  | 1&3 - If possible, when 61 is renovated, move somewhat to the east to take pressure off lake.<br>improve shoreline |
|    |  | Keller - 2   |
|    |  | *2 Critical restoration area   |
| 11 | Restore and expand oak savanna                     | If nothing better can be done, how about St. Paul horse stables for police area by Roselawn                        |
|    |  | Roselawn & 61  |
|    |  | Roselawn & 63  |
|    |  | umbrella keeps sun off with trails   |
|    |  | This area might be suitable for some other natural development that might reduce undesirable activities            |

|   |  |   |
|---|--|---|
|   | <b>Pedestrian Circulation Improvements</b>   | 2nd top idea! All red - improving trails should be the big priority   |
|   |  | Adults children can take shoes off and cool themselves down. Water real low for just feet.                      |
| 2 | Provide trail connections                    | Bev Oberg cell 612-386-3425   |
|   |  | Explore options to connections with trails  |
|   |  | Install more benches around lake  |
|   |  | Not needed  |
|   |  | 61/36 intersection may be changed   |
|   |  | No tunnels  |
|   |  | Any trail connections that could be made would be beneficial-signage for the trail system would also be helpful |
|   |  | What about the eagle's nest   |
| 5 | Provide trail connection along County Road B | Explore options to connections with trails  |
|   |  | need to cross 61  |
|   |  | No tunnels  |
| 6 | Provide trail connection                     | Explore options to connections with trails  |
|   |  | ?   |
|   |  | by (nothing else written - page 19)   |
|   |  | No tunnels  |
|   |  | 6 & 9 - concern for eagles nest by Hwy 36   |
|   |  | strongly agree  |

|  |                                 |   |
|--|---------------------------------|---|
| 9  | Provide trail connection        | Explore options to connections with trails ?<br>by Arcade<br>No tunnels<br>strongly agree   |
| 10   | Improve access to archery range | Explore options to connections with trails<br>Need more fitness/basketball courts/obstacle course<br>need more varied rec./basketball courts, ???<br>Why? Not needed a waste of \$<br>checked Agree - wrote "or neutral"<br>it's fine<br>was yellow on slide  |
| 13   | Improve trail connection        | Explore options to connections with trails<br>Frost-Round Lake  |
| <b>Vehicular Circulation Improvements</b>    |                                 |   |
| 7  | Develop Highway 61 as a parkway | No, I won't let that happen<br>unfamili (yes, that's what they wrote- page 59)<br>No! Would make traffic too slow<br>Too many restrooms - who ???<br>may be returned (?) from State to County - slower speed<br>opportunity to make park visually connected<br>This would be a great entry into the city<br>Would like to see "greeing" of area with more trees - possibly a green (grassy) median<br>Perhaps eventually but long back<br>Great Idea<br>existing road limits potential of park<br>"turn back" / Commuters? Interesting idea but sounds very expensive -<br>Create a safety issue<br>Great Idea! But expensive |
| <b>Programming/Recreational Improvements</b> |                                 |   |
| 12   | Provide portage around weir/dam | need to retain H2O level - Bob Klicker rklicker@msn.com<br>very important<br>High priority - tho is essential? (can't read)<br>minimize erosion<br>It is a PAIN to portage over! Also very unsafe.<br>would like to see this happen very much as a canoeist<br>better? Improvements to support canoeing & kayaking - page 50<br>Yes!  |



## APPENDIX C

---

Diversity Outreach Event feedback summary





**CITY OF SAINT PAUL**

Mayor Christopher B. Coleman

400 City Hall Annex  
 25 West 4<sup>th</sup> Street  
 Saint Paul, Minnesota 55102  
[www.stpaul.gov/parks](http://www.stpaul.gov/parks)

Telephone: 651-266-6400  
 Facsimile: 651-292-7405

**Phalen - Keller Regional Park Master Plan – Park user feedback event**

June 23, 2010; 6:00p.m. – 8:00 p.m.

**What do you like about Phalen and/or Keller Park**

- |                         |                            |                                  |
|-------------------------|----------------------------|----------------------------------|
| Trails (38)             | Grills (1)                 | Phalen is better than Keller (1) |
| Views (5)               | Sunbathing (1)             | Family/Friends (14)              |
| Diversity of people (9) | Shoreline restoration (1)  | Water (1)                        |
| Great park (2)          | Plenty of garbage cans (1) | Biking (1)                       |
| Fishing (4)             | Portable restrooms (1)     | Volleyball (2)                   |
| Spacious (1)            | Festivals/carnivals (2)    | Swimming (1)                     |
| Playground (5)          | Lake (2)                   | Isolated (1)                     |
| Clean (3)               | Community Area (2)         | Convenient (3)                   |
| Sculpture (1)           | Picnic Area (6)            | Island (1)                       |
| Walk the dogs (1)       | Security (1)               | Areas to play ball (1)           |
| Resources (2)           | Nature (8)                 | Areas for children (2)           |
| Culture (1)             | Passive activity (1)       | Multiple activities (1)          |
| Parking (6)             | Friendly people (1)        |                                  |
| Proximity to house (29) | Excellent recreation (1)   |                                  |

**What would you like to change or add to the Parks**

- |  |   |
|--|---|
| Noise levels of some cars going around the lake (1)                            | Carnivals (1)   |
| Separate paths completely (two many close collision between bikes/walkers) (1) | More water fountains (14)                                     |
| Bathrooms – More facilities to the public at all hours (48)                    | Open restrooms earlier (2)                                    |
| Restroom on island (8)   | Clean up paths (2)  |
| More security (14)   | Band shell (2)  |
| More flowers (1)   | More symphonia music (1)                                      |
| More playgrounds (7)   | More picnic tables (4)  |
| Milfoil (9)  | Horseshoes (1)  |
| Area to swim in all areas of the lake (1)                                      | New fishing pier (1)  |
| Beach water quality (3)  | Police horses for petting (1)                                 |
| Add tennis/BB court (1)  | Better care of grass around picnic tables (1)                 |
| Quiet – away from noise (1)  | Place to play Tub Lub or Ntaus Tuajlub (pronounced tu lu) (2) |
| Trash/Recycle (1)  | Emergency phones (2)  |
| More lighting (8)  | Grass (1)   |
| Basketball (1)   | Clean environment (7)   |
| Soccer field (3)   | New grills (1)  |
| Pier fishing (5)   | Concessions (4) (ie Hmong food vendor)                        |
|  | Volleyball court (1)  |



CAPRA Accreditation

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National Gold Medal Award

Artificial turf volleyball court/Kato  
(nonreserved) (6)  
More parking (2)  
More picnic pavilions (no reservations) (6)  
(suggest more on island)  
Cut down leaning trees (1)  
Fence on island (1)  
Playground on island (1)  
Maintain nature/wildlife (1)  
More grass (1)  
1<sup>st</sup> come, 1<sup>st</sup> served (1)  
Make bridge safer for young children (2)  
Swimming pool (1)  
More winter activities (1)

More cultural themes and activities (1)  
Water dance in lake (fountain?) (1)  
Restore waterfall (2)  
Accessibility for canoes (1)  
Tennis Courts (1)  
Campgrounds (1)  
More fish in lake (2)  
Clearly paint symbols for walking and  
biking paths (1)  
Park maps/signs (1)  
More benches (9)  
More trash containers (7)  
More athletic courts (1)  
Canoe rental (1)

**What activities do you do at Phalen and/or Keller Park**

Golf – 10  
Fish – 32  
Boat – 11  
Swim – 19  
Walk – 64  
Run – 36  
Jog – 29  
Bike – 36  
Inline skate – 6  
Archery – 9  
Attend festivals – 17  
Picnic – 47  
Kato – 15  
Volleyball – 28  
Bird Watch – 12  
Ice Skate – 6

Hockey – 3  
Row – 3  
Sail – 3  
Skateboard – 6  
Canoe – 7  
Kayak – 6  
Soccer – 18  
Dog walk – 5  
Cross Country Ski – 6  
Sled – 7  
Tai Chi – 1  
Yoga – 2  
Camp – 6  
Snowmobile – 2  
Campfire – 6  
Meditate – 5

Sunbathe – 5  
Read/Write Poetry – 4  
View Holiday Lights – 12  
Enjoy nature – 27  
Photography/Videography – 12  
Garden – 8  
Attend Concerts – 7  
Read Books – 10  
Geocache – 1  
Attend special events (Dragon  
Boat festival) – 17  
Playground – 7  
Walk dog – 1  
Hang out with friends – 1  
Tujjub – 2



**RESOLUTION 10-16  
Phalen/Keller Regional Master Plan**

WHEREAS, the Saint Paul Parks and Recreation Commission is an appointed body established to advise the Mayor and City Council on long-range and city-wide matters related to Parks and Recreation; and

WHEREAS, Community members, Ramsey County, members of the legislature, and Saint Paul Division of Parks and Recreation have determined the need to update the Phalen – Keller Regional Park Master Plan that was created and approved in 1975; and

WHEREAS, the Division of Parks and Recreation has completed the Master Plan Amendment for Phalen - Keller Regional Park and wishes to submit the amendment to Metropolitan Council for approval; and

NOW, THEREFORE BE IT RESOLVED, that the Saint Paul Parks and Recreation Commission hereby endorses submission of the Phalen - Keller Regional Park Master Plan Amendment to the Saint Paul City Council and upon their approval submit it to the Metropolitan Council to pass through their approval process.

---

Adopted by the Saint Paul Parks and Recreation Commission on December 8, 2010 –  
**Resolution #10-16 Phalen-Keller Regional Master Plan:**

|           |         |          |
|-----------|---------|----------|
| Approved: | Yeas    | <u>6</u> |
|           | Nays    | <u>0</u> |
|           | Absent: | <u>3</u> |

Attested to by:

  
\_\_\_\_\_  
Staff to the Parks and Recreation Commission

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# **RAMSEY COUNTY PARKS AND RECREATION COMMISSION**

## **MINUTES**

**November 16, 2010**

### **RAMSEY COUNTY PARKS AND RECREATION**

**2015 North Van Dyke Street**

**Maplewood, MN 55109**

The regular meeting of the Ramsey County Parks and Recreation Commission was called to order by Chair Straumann at 6:00 p.m., at Ramsey County Parks and Recreation Department, 2015 North Van Dyke Street, Maplewood, Minnesota.

Members Present: Deb Falkowski, Gale Pederson, Candy Petersen, Bryan Shirley, Richard Straumann  
Members Absent: Phil Jenni, Brian Tempas  
Staff Present: Greg Mack, Scott Yonke, Jody Yungers  
Others Present: Paul Ellis

#### **APPROVAL OF AGENDA**

Ms. Pederson moved, seconded by Mr. Shirley, that the agenda of the Parks and Recreation Commission be approved as mailed. Motion carried.

#### **APPROVAL OF MINUTES**

Chair Straumann asked for a motion to approve the minutes of October 13, 2010. Ms. Falkowski moved, seconded by Ms. Pederson, that the minutes of October 13, 2010 be approved as mailed. Motion carried.

#### **PHALEN-KELLER REGIONAL PARK MASTER PLAN**

Mr. Yonke stated that the Phalen-Keller Regional Park Master Plan was completed in draft form by the City of St. Paul. He discussed key items in the development concept section of the plan with regard to Keller Regional Park:

1. Shoreline restoration on Keller Lake and fishing access
2. Trail connections from Lower Keller following Highway 61 to Keller Island and new trail access around the northeast corner of Keller Lake (including a boardwalk).
3. Providing overflow parking at Keller Golf Course.
4. Creating a parkway on Highway 61 once turned back to Ramsey County
5. Closing the pedestrian tunnel under Highway 61 at the Golfview picnic area
6. Upgrading and expanding existing archery range and improve pedestrian trail access
7. Restoring and expanding oak savanna
8. Providing portage around weir dam
9. Improving trail connections between Round Lake, Gateway Trail and Golfview picnic area

Once the master plan is approved by the Metropolitan Council, Ramsey County Parks and Recreation can start seeking funding for the projects. Funding for some elements such as shoreline restoration and reconfiguration of Highway 61 will likely come from sources other than regional park capital improvement funds.

Ms. Petersen moved, seconded by Mr. Shirley, to recommend the Phalen-Keller Regional Park Master Plan for approval. Motion carried.

### **REVIEW OF DRAFT STATE OF THE PARKS REPORT**

Chair Straumann collected comments from the other Commission members for the “Looking forward” section of the State of the Parks Report. Mr. Mack summarized the comments as bullet points for review by the Commission. These comments will be sent to Commission members not present at this meeting for their review and the report will be finalized at the January Parks Commission meeting. Suggested additions to the comments were Commission support of social media as a means of disseminating information to the public, reconnecting children and families with nature and the proposed renovation of Keller Golf Course, that it is a historical landmark and critical to the community.

### **LAND EXCHANGE AT LAKE JOSEPHINE COUNTY PARK**

The Ramsey County Home Rule Charter includes a provision providing for no net loss of park land. The land exchange at Lake Josephine County Park results in no net loss of park land and provides Ramsey County with a wetland area the Parks and Recreation Department will maintain.

Mr. Yonke reviewed the boundaries of the proposed land exchange. Mr. Shirley questioned the irregular boundary for the property proposed to be added to the Mr. Jason Westad property. The Commission members concurred that unless there were extenuating circumstances (e.g. a permanent structure use inadvertently placed on County land), the boundary should be uniform. Ms. Pederson moved, seconded by Ms. Falkowski, that the Commission recommends approval of the proposed land exchange subject to establishing a uniform boundary on the property proposed to be added to the Mr. Jason Westad parcel.

### **DIRECTOR’S REPORT**

- The next Parks Commission meeting will be held on Wednesday, January 12, 2011, 6:00 PM.
- Ramsey County Parks and Recreation has begun working with Wenck and Associates on the environmental investigation at TCAAP. Wenck and Associates will submit an application to the Minnesota Pollution Control Agency (MPCA) and is preparing a phase I environmental study of the land that will be submitted to the MPCA
- Ken Wehrle (retired Director of Planning and Development) has returned to work part-time. He will be working on the Otter Lake and Lower Afton Trail projects. The Department anticipates hiring a permanent landscape architect in 2011



# City of Saint Paul

City Hall and Court House  
15 West Kellogg Boulevard  
Phone: 651-266-8560

## Meeting Minutes - Action Only City Council

*Council President Kathy Lantry*  
*Councilmember Dan Bostrom*  
*Councilmember Melvin Carter III*  
*Councilmember Pat Harris*  
*Councilmember Lee Helgen*  
*Councilmember Russ Stark*  
*Councilmember Dave Thune*

---

Wednesday, January 5, 2011

3:30 PM

Council Chambers - 3rd Floor

---

### ROLL CALL

**Present** 7 - Councilmember Dan Bostrom, Councilmember Melvin Carter III, Councilmember Pat Harris, Councilmember Lee Helgen, City Council President Kathy Lantry, Councilmember Dave Thune and Councilmember Russ Stark

### CONSENT AGENDA (Items 1 - 22)

**NOTE: ALL ITEMS LISTED UNDER THE CONSENT AGENDA WILL BE ENACTED BY ONE MOTION, WITH NO SEPARATE DISCUSSION. IF DISCUSSION ON AN ITEM IS DESIRED, THAT ITEM WILL BE REMOVED FROM THE CONSENT AGENDA AND CONSIDERED SEPARATELY.**

### Approval of the Consent Agenda

**Councilmember Thune moved approval of the Consent Agenda as amended.**

**Yea:** 7 - Councilmember Bostrom, Councilmember Carter III, Councilmember Harris, Councilmember Helgen, City Council President Lantry, Councilmember Thune and Councilmember Stark

**Nay:** 0

1     [RES 11-36](#)     Appointing Paul Williams as Deputy Mayor of the City of Saint Paul.

**Sponsors:**     Lantry

**Adopted**

2     [RES 11-37](#)     Appointing Jane Eastwood to serve as Assistant to the Mayor IV, effective December 15, 2010.

**Sponsors:**     Lantry

**Adopted**

- 16     [RES 11-41](#)     Authorizing the Fire Department to accept the donation of \$450.00 from Saint Patrick's Association.  
**Sponsors:**     Lantry  
**Adopted**
- 17     [RES 11-5](#)     Accepting a gift of travel, hotel and meal expenses from Living Cities related to staff attending the Sustainable Communities Boot Camp at Harvard University on January 10-12, 2011.  
**Sponsors:**     Lantry  
**Adopted**
- 18     [RES 11-40](#)     Amending the 1975 Phalen-Keller Regional Park Master Plan.  
**Sponsors:**     Bostrom  
**Adopted**
- 19     [RES 11-39](#)     Approving adverse action against all licenses held by MW #1, Inc. d/b/a Corner Meats & Grocery located at 516 Rice Street in Saint Paul.  
**Sponsors:**     Carter III  
**Adopted**
- 20     [RES 11-38](#)     Approving adverse action against the Auto Body Repair/Painting Shop license held by Perfect Auto Body, Inc. d/b/a Perfect Auto Body located at 204 Bates Avenue in Saint Paul.  
**Sponsors:**     Lantry  
**Adopted**
- 21     [RES 11-1](#)     Approving the settlement agreement between the City of Saint Paul and Clear Channel Outdoor, Inc.  
**Sponsors:**     Lantry  
**Adopted**
- 22     [RES 11-3](#)     Waiving the 45-day notice requirement for issuance of on-sale licenses for Los Ocampo Mexican Restaurant, 1751 Suburban Avenue.  
**Sponsors:**     Lantry  
**Adopted**

# Resolution

Board of

## *Ramsey County Commissioners*

Presented By: Commissioner Rettman Date: March 15, 2011 No. 2011-096

Attention: Budgeting and Accounting  
Parks and Recreation

=====

WHEREAS, In 2009, the Minnesota Legislature appropriated a \$20,000 State Legacy Amendment Parks and Trails Fund Grant to Ramsey County to participate with the City of St. Paul in updating the joint Master Plan for Phalen-Keller Regional Park; and

WHEREAS, Ramsey County and the City of St. Paul are identified as joint implementing agencies for the Phalen-Keller Regional Park Master Plan Update, which identifies future capital improvement projects; and

WHEREAS, A Design Advisory Task Force was assembled in November 2009 to provide recommendations and guidance to Ramsey County and City of St. Paul park and recreation staff in the preparation of the Master Plan Update; and

WHEREAS, Ramsey County and the City of St. Paul held an open house on May 20, 2010 to gain insight from the public, and the County hosted a diversity outreach meeting on June 23, 2010 to solicit input from a broader community of park users; and

WHEREAS, Ramsey County and the City of St. Paul have prepared a joint Master Plan Update for Phalen-Keller Regional Park that is consistent with the Ramsey County Parks and Recreation System Plan, which has been approved by the Ramsey County Board of Commissioners; and

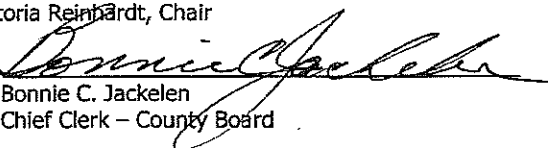
WHEREAS, The Phalen - Keller Master Plan Update has been recommended for approved by the Ramsey County Parks and Recreation Commission, the City of St. Paul Parks and Recreation Commission, the City of St. Paul City Council and City of Maplewood Parks and Recreation Commission and City Council; Now, Therefore, Be It

RESOLVED, The Ramsey County Board of Commissioners approves the Phalen - Keller Regional Park Master Plan Update dated November 2010, for submittal to the Metropolitan Council.

Ramsey County Board of Commissioners

|                    | YEA | NAY | OTHER |
|--------------------|-----|-----|-------|
| Tony Bennett       | X   |     |       |
| Toni Carter        | X   |     |       |
| Jim McDonough      | X   |     |       |
| Rafael Ortega      | X   |     |       |
| Jan Parker         | X   |     |       |
| Janice Rettman     | X   |     |       |
| Victoria Reinhardt | X   |     |       |

Victoria Reinhardt, Chair

By:   
Bonnie C. Jackelen  
Chief Clerk - County Board

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**MINUTES**  
**MAPLEWOOD CITY COUNCIL**

7:00 p.m., Monday, February 14, 2011  
Council Chambers, City Hall  
Meeting No. 03-11

**A. CALL TO ORDER**

A meeting of the City Council was held in the City Hall Council Chambers and was called to order at 7:00 p.m. by Mayor Rossbach.

**B. PLEDGE OF ALLEGIANCE**

**C. ROLL CALL**

|                                   |               |
|-----------------------------------|---------------|
| Will Rossbach, Mayor              | Present       |
| Kathleen Juenemann, Councilmember | Present       |
| Marvin Koppen, Councilmember      | Present       |
| James Llanas, Councilmember       | <b>Absent</b> |
| John Nephew, Councilmember        | Present       |

**D. APPROVAL OF AGENDA**

Councilmember Juenemann added N1. Police Civil Service Commissioner.

Councilmember Nephew moved to approve the agenda as amended.

Seconded by Councilmember Koppen. Ayes – All

The motion passed.

**E. APPROVAL OF MINUTES**

**1. Approval of January 24, 2011, City Council Workshop Minutes**

Councilmember Juenemann moved to approve the January 24, 2011, City Council Workshop Minutes as submitted.

Seconded by Councilmember Nephew. Ayes – All

The motion passed.

**2. Approval of January 24, 2011, City Council Meeting Minutes**

Councilmember Nephew had a correction to the minutes on page 19 of 299, item J. 2. the motion should say Tobacco violation rather than ~~Liquor~~ violation for A1 Liquor.

Councilmember Nephew moved to approve the January 24, 2011, City Council Meeting Minutes as amended.

Seconded by Councilmember Koppen. Ayes – All

The motion passed.

**3. Approval of February 7, 2011, City Council Workshop Minutes**

**2. Approval of Phalen Keller Master Plan**

- a. Recreation Program Supervisor, Jim Taylor gave a brief report and introduced speakers for the Phalen Keller Master Plan.
- b. City of St. Paul Landscape Architect, Bryan Murphy, gave a report regarding the Phalen Keller Master Plan and answered questions of the council.
- c. Ramsey County Parks and Recreation Director of Planning and Development, Scott Yonke addressed and answered questions of the council.
- d. Assistant City Manager, Public Works Director, Chuck Ahl answered questions of the council.

**Councilmember Juenemann moved to approve the Phalen-Keller Regional Park Master Plan.**

**Seconded by Councilmember Koppen.**

**Ayes – All**

**The motion passed.**

**K. VISITOR PRESENTATIONS**

None.

**L. AWARD OF BIDS**

None.

**M. ADMINISTRATIVE PRESENTATIONS**

None.

**N. COUNCIL PRESENTATIONS**

**1. Police Civil Service Commissioner – Councilmember Juenemann**

Councilmember Juenemann shared her thoughts and condolences regarding the passing and loss of Police Civil Service Commissioner, Dr. Marlene Palkovich.

**O. ADJOURNMENT**

Mayor Rossbach adjourned the meeting at 7:53 p.m.

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